

**AUTHORIZATION TO DISCHARGE WASTEWATER UNDER
THE NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM AND
THE ARKANSAS WATER AND AIR POLLUTION CONTROL ACT**

In accordance with the provisions of the Arkansas Water and Air Pollution Control Act (Ark. Code Ann. 8-4-101 et seq.), and the Clean Water Act (33 U.S.C. § 1251 et seq.),

City Water and Light Plant of the City of Jonesboro
Eastside Wastewater Treatment Plant

is authorized to discharge treated municipal wastewater from a facility located as follows: 5205 Ingels Road, Jonesboro, AR 72404, approximately one mile west of the intersection of AR Hwy 463 and Ingels Road in Craighead County, Arkansas. The applicant's mailing address is: 400 East Monroe, P.O. Box 1289, Jonesboro, AR 72403.

Facility Coordinates: Latitude: 35° 47' 29.32" N; Longitude: 90° 38' 00.18" W

Receiving stream: Whiteman Creek, thence to Little Bay Ditch, thence to Ditch No. 9, thence to Ditch No. 10, thence to Straight Slough, thence to St. Francis Bay, thence to the St. Francis River in Segment 5A of the St. Francis River Basin.

The permitted outfall is located at the following coordinates:

Outfall 001: Latitude: 35° 47' 28.77" N; Longitude: 90° 37' 51.24" W

Discharge shall be in accordance with effluent limitations, monitoring requirements, and other conditions set forth in this permit. Per Part III.D.10, the permittee must re-apply 180 days prior to the expiration date below for permit coverage to continue beyond the expiration date.

Effective Date: September 1, 2017
Expiration Date: August 31, 2022



Caleb J. Osborne
Associate Director, Office of Water Quality
Arkansas Department of Environmental Quality

7/17/17

Issue Date

**PART I
PERMIT REQUIREMENTS**

SECTION A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS: OUTFALL 001 - treated municipal wastewater.

During the period beginning on the effective date and lasting until the date of expiration, the permittee is authorized to discharge from Outfall 001. Such discharges shall be limited and monitored by the permittee as specified below as well as Parts II and III. See Part IV for all definitions and calculations.

| <u>Effluent Characteristics</u> | <u>Discharge Limitations</u> | | | <u>Monitoring Requirements</u> | |
|--|--|---|-----------------------------|---------------------------------------|------------------|
| | Mass (lbs/day) | Concentration (mg/l, except where specified) | | Frequency | Sample Type |
| | Monthly Avg. | Monthly Avg. | 7-Day Avg. | | |
| Flow | N/A | Report, MGD | Report, MGD (Daily Max.) | once/day | totalizing meter |
| Overflows | Monthly Total SSOs (occurrences/month) | | | see comments ¹ | |
| Overflow Volume | Monthly Total Volume of SSOs (gallons/month) | | | see comments ¹ | |
| Carbonaceous Biochemical Oxygen Demand (CBOD ₅) | 1501 | 20 | 30 | three/week | composite |
| Total Suspended Solids (TSS) | 2252 | 30 | 45 | three/week | composite |
| Ammonia Nitrogen (NH ₃ -N) | | | | | |
| (April – October) | 158 | 2.1 | 5.2 | three/week | composite |
| (November – March) | 300 | 4.0 | 6.0 | three/week | composite |
| Dissolved Oxygen (DO) | | | | | |
| (May – October) | N/A | 5.0 (Inst. Min.) | | three/week | grab |
| (November – April) | N/A | 7.0 (Inst. Min.) | | three/week | grab |
| Fecal Coliform Bacteria (FCB) | (colonies/100 ml) | | | | |
| (Interim) ³ | | 1000 | 2000 | three/week | grab |
| (Final) ³ | (colonies/100 ml) | | | | |
| (May – September) | N/A | 200 | 400 | three/week | grab |
| (November – April) | N/A | 1000 | 2000 | three/week | grab |
| Total Residual Chlorine (TRC) ² | | | | | |
| (Interim) ³ | N/A | <0.1 (Inst. Max.) ⁴ | | three/week | grab |
| (Final) ³ | N/A | 0.011 (Inst. Max.) ⁴ | | three/week | grab |
| pH | N/A | <u>Minimum</u> 6.0 s.u. | <u>Maximum</u> 9.0 s.u. | three/week | grab |

| <u>Effluent Characteristics</u> | <u>Discharge Limitations</u> | | | <u>Monitoring Requirements</u> | |
|---|-------------------------------------|--|------------|--|---|
| | Mass (lbs/day) | Concentration (mg/l, except where specified) | | Frequency | Sample Type |
| | Monthly Avg. | Monthly Avg. | 7-Day Avg. | | |
| Whole Effluent Toxicity (WET) limits for <i>P. promelas</i> 51714 (7-day NOEC) ⁵ | | | | | |
| (Interim) ³ | N/A | <u>Lethality</u> : Not < 100% | | once/quarter | composite |
| (Final) ³ | N/A | <u>Lethality</u> : Not < 100% <u>Sub-Lethality</u> : Not < 80% | | once/quarter | composite |
| WET limits for <i>C. dubia</i> 51710 (7-day NOEC) ⁵ | | | | | |
| (Interim) ³ | N/A | <u>Lethality</u> : Not < 100% | | once/quarter | composite |
| (Final) ³ | N/A | <u>Lethality</u> : Not < 100% <u>Sub-Lethality</u> : Not < 80% | | once/quarter | composite |
| <u>Pimephales promelas (Chronic)</u> ⁵ Pass/Fail Lethality (7-day NOEC) TLP6C Pass/Fail Growth (7-day NOEC)TGP6C Survival (7-day NOEC) TOP6C Coefficient of Variation (Growth) TQP6C Growth (7-day NOEC) TPP6C | N/A | <u>7-Day Average</u> Report (Pass=0/Fail=1) Report (Pass=0/Fail=1) Report % Report % Report % | | once/quarter once/quarter once/quarter once/quarter once/quarter | composite composite composite composite composite |
| <u>Ceriodaphnia dubia (Chronic)</u> ⁵ Pass/Fail Lethality (7-day NOEC) TLP3B Pass/Fail production (7-day NOEC)TGP3B Survival (7-day NOEC) TOP3B Coefficient of Variation (Reproduction) TQP3B Reproduction (7-day NOEC) TPP3B | | <u>7-Day Average</u> Report (Pass=0/Fail=1) Report (Pass=0/Fail=1) Report % Report % Report % | | once/quarter once/quarter once/quarter once/quarter | composite composite composite composite |

¹ See Condition No. 5 of Part II (SSO Condition). If there are no overflows during the entire month, report "zero" (0).

² TRC must be measured using any approved test method established in 40 CFR 136 capable of meeting a detection level of 0.033 mg/l or lower. If TRC is not detected at the required detection level (i.e., lab result is "ND"), report "0" on the Discharge Monitoring Report (DMR). Report the concentration if TRC is detected and measured in the sample.

³ The Interim limit is effective for 3 years or until compliance with the Final limit is demonstrated, at which point the Final limit becomes effective.

⁴ The effluent limitation for TRC is the instantaneous maximum and cannot be averaged for reporting purposes. TRC shall be measured within fifteen (15) minutes of sampling.

⁵ See Condition No. 6 of Part II (WET Testing Condition).

Oil, grease, or petrochemical substances shall not be present in receiving waters to the extent that they produce globules or other residue or any visible, colored film on the surface or coat the banks and/or bottoms of the waterbody or adversely affect any of the associated biota. There shall be no visible sheen as defined in Part IV of this permit.

Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge during the entire monitoring period. Samples shall be taken after post aeration prior to the receiving stream.

SECTION B. PERMIT COMPLIANCE SCHEDULE

The permittee shall achieve compliance with the permit requirements in accordance with the following schedules:

1. The permittee shall submit, within sixty (60) days of the effective date of this permit, (1) a **WRITTEN CERTIFICATION** that a technical evaluation has demonstrated that the existing technically based local limits (TBLL) are based on current state water quality standards and are adequate to prevent pass through of pollutants, inhibition of or interference with the treatment facility, worker health and safety problems, and sludge contamination, or (2) a **WRITTEN NOTIFICATION** that a technical evaluation revising the current TBLL will be submitted within 12 months of the effective date of this permit.

The certification statement or notification should be submitted to the Department at the following address:

Pretreatment Program
Office of Water Quality
Arkansas Department of Environmental Quality
5301 Northshore Drive
North Little Rock, AR 72118-5317

2. Compliance with the Final Effluent Limitations for FCB, TRC, and the *P. promelas* and *C. dubia* Sub-Lethal WET is required three years after the effective date of the permit. The permittee shall submit progress reports addressing the progress towards attaining the Final Effluent Limitations for the aforementioned parameters according to the following schedule:

| <u>ACTIVITY</u> | <u>DUE DATE</u> |
|---|-------------------------------------|
| Progress Report ^{1,2} | One (1) year from effective date |
| Progress Report ^{1,3} | Two (2) years from effective date |
| Achieve Final Compliance ^{1,4} | Three (3) years from effective date |

All progress reports must be submitted to the Department at the following address:

Enforcement Branch
Office of Water Quality
Arkansas Department of Environmental Quality
5301 Northshore Drive
North Little Rock, AR 72118-5317

¹ If the permittee is already in compliance with a final permit limit, only documentation demonstrating compliance with the final limit will be required for the progress report.

² If the permittee is not in compliance with the Final Limitations following one (1) year of sampling, the initial Progress Report must detail how the permittee plans to come into compliance with the final limits within the remaining 2 years of the interim period. Options must be provided that were considered along with which option* was selected. Any Best Management Practices (BMPs) that have been instituted to reduce the concentration in the influent must also be discussed. If a study will be performed, a milestone schedule for the study must be provided.

* The permittee has the option to undertake any study deemed necessary to meet the final limitations during the interim period. Any additional treatment (including chemical addition) must be approved and construction approval granted prior to final installation.

³ The second Progress Report must contain an update on the status of the chosen option from the initial Progress Report. If the facility is not meeting any of the milestones provided in the initial Progress Report, the facility must update the milestone schedule to show how the final limits will be met by the deadline.

⁴ A final Progress Report must be submitted no later than 30 days following the final compliance date and include a certification that the final effluent limits were met on the effective date and that the limits are still being met.

PART II OTHER CONDITIONS

1. The operator of this wastewater treatment facility shall be licensed as Class IV by the State of Arkansas in accordance with APC&EC Regulation No. 3.
2. For publicly owned treatment works, the 30-day average percent removal for Carbonaceous Biochemical Oxygen Demand (CBOD₅) and Total Suspended Solids (TSS) shall not be less than 85 percent unless otherwise authorized by the permitting authority in accordance with 40 CFR Part 133.102, as adopted by reference in APC&EC Regulation No. 6.
3. In accordance with 40 CFR Parts 122.62 (a)(2) and 124.5, this permit may be reopened for modification or revocation and/or reissuance to require additional monitoring and/or effluent limitations when new information is received that actual or potential exceedance of State water quality criteria and/or narrative criteria are determined to be the result of the permittee's discharge(s) to a relevant water body or a Total Maximum Daily Load (TMDL) is established or revised for the water body that was not available at the time of the permit issuance that would have justified the application of different permit conditions at the time of permit issuance.
4. Other Specified Monitoring Requirements

The permittee may use alternative appropriate monitoring methods and analytical instruments other than as specified in Part I Section A of the permit without a major permit modification under the following conditions:

- The monitoring and analytical instruments are consistent with accepted scientific practices.
- The requests shall be submitted in writing to the Permits Section of the Office of Water Quality of the ADEQ for use of the alternate method or instrument.
- The method and/or instrument is in compliance with 40 CFR Part 136 or approved in accordance with 40 CFR Part 136.5.
- All associated devices are installed, calibrated, and maintained to ensure the accuracy of the measurements and are consistent with the accepted capability of that type of device. The calibration and maintenance shall be performed as part of the permittee's laboratory Quality Assurance /Quality Control (QA/QC) program.

Upon written approval of the alternative monitoring method and/or analytical instruments, these methods or instruments must be consistently utilized throughout the monitoring period. ADEQ must be notified in writing and the permittee must receive written approval from ADEQ if the permittee decides to return to the original permit monitoring requirements.

5. Sanitary Sewer Overflow (SSO) Reporting Requirements:
 - A. A sanitary sewer overflow is any spill, release or diversion of wastewater from a sanitary sewer collection system including:
 1. Any overflow, whether it discharges to the waters of the state or not.

2. An overflow of wastewater, including a wastewater backup into a building (other than a backup caused solely by a blockage or other malfunction in a privately owned sewer or building lateral), even if that overflow does not reach waters of the state.

B. 24-Hour Reporting

Overflows that endanger health or the environment shall be orally reported to the Enforcement Branch of the Office of Water Quality by telephone (**501-682-0638**) or by email, ssoadeq@adeq.state.ar.us within 24 hours from the time the permittee becomes aware of the circumstance. At a minimum, the following information shall be reported:

1. permit number and AFIN;
2. location(s) of overflow;
3. receiving water (if there is one);
4. cause of overflow; and
5. estimated volume of overflow (gal).

C. 5-Day Follow-Up Written Web Reporting:

A web written report of overflows shall be provided to ADEQ within 5 days of the 24 hours oral report.

A 5-day follow-up written report can be filled-in or downloaded from the ADEQ Office of Water Quality/Enforcement Branch Web page at:

<https://www.adeq.state.ar.us/water/enforcement/sso/submit.aspx?type=s>

D. 24-Hour and 5-Day Reporting:

24-hour reporting can be filled-in or downloaded from the ADEQ Office of Water Quality/Enforcement Branch Web page at the address above if all information is available and 5-day reporting is not required.

E. Reporting for All SSOs on DMR

At the end of the month, total the daily occurrences and volumes from all locations on your system and report this number on the DMR. For counting occurrences, each location on the sanitary sewer system where there is an overflow, spill, release, or diversion of wastewater on a given day is counted as one occurrence. For example, if on a given day overflows occur from a manhole at one location and from a damaged pipe at another location then you should record two occurrences for that day.

6. WHOLE EFFLUENT TOXICITY LIMITS (7-DAY CHRONIC NOEC FRESHWATER)

A. SCOPE AND METHODOLOGY

1. The permittee shall test the effluent for toxicity in accordance with the provisions in this section.

| | |
|-----------------------------------|-----------------------|
| APPLICABLE TO FINAL OUTFALL(S): | 001 |
| REPORTED ON DMR AS FINAL OUTFALL: | <u>Outfall 001</u> |
| CRITICAL DILUTION (%): | 100 |
| EFFLUENT DILUTION SERIES (%): | 32, 42, 56, 80, 100 |
| CHRONIC LIMIT – LETHALITY: | not < 100% |
| CHRONIC LIMIT – SUB-LETHAL: | not < 80% |
| SCHEDULE OF COMPLIANCE: | YES (sub-lethal only) |
| TESTING FREQUENCY: | once/quarter |
| COMPOSITE SAMPLE TYPE: | Defined at Part I |
| TEST SPECIES/METHODS: | 40 CFR Part 136 |

Ceriodaphnia dubia chronic static renewal survival and reproduction test, Method 1002.0, EPA-821-R-02-013, or the most recent update thereof. This test should be terminated when 60% of the surviving females in the control produce three broods or at the end of eight days, whichever comes first.

Pimephales promelas (Fathead minnow) chronic static renewal 7-day larval survival and growth test, Method 1000.0, EPA-821-R-02-013, or the most recent update thereof. A minimum of five (5) replicates with eight (8) organisms per replicate must be used in the control and in each effluent dilution of this test.

2. The NOEC (No Observed Effect Concentration) is herein defined as the greatest effluent dilution at and below which toxicity (lethal or sub-lethal) that is statistically different from the control (0% effluent) at the 95% confidence level does not occur. Chronic lethal test failure is defined as a demonstration of a statistically significant lethal effect at test completion to a test species at or below the critical dilution. Chronic sub-lethal test failure is defined as a demonstration of a statistically significant sub-lethal effect (i.e., growth or reproduction) at test completion to a test species at or below the critical dilution.
3. The conditions of this item are effective beginning with the effective date of the WET limit. When the effluent fails the chronic endpoint below the required limit specified in Item A.1., the permittee shall be considered in violation of this permit limit and the frequency for the affected species will increase to monthly until such time compliance with the No Observed

Effect Concentration (NOEC) effluent limitation is demonstrated for a period of three consecutive months, at which time the permittee may return to the testing frequency stated in Part I of this permit. The purpose of the increased frequency WET testing is to determine the duration of a toxic event. A test that meets all test acceptability criteria and demonstrates significant toxic effects does not need additional confirmation. Such testing cannot confirm or disprove a previous test result.

4. If under a TRE, the permittee may conduct quarterly testing as a minimum monitoring requirement for the organism(s) under investigation for the duration of the TRE. Upon completion of the TRE, monitoring will revert back to the conditions specified in Item A.3.
5. This permit may be reopened to require chemical specific effluent limits, additional testing, and/or other appropriate actions to address toxicity.

B. REQUIRED TOXICITY TESTING CONDITIONS

1. Test Acceptance

The permittee shall repeat a test, including the control and all effluent dilutions, if the procedures and quality assurance requirements defined in the test methods or in this permit are not satisfied, including the following additional criteria:

- (a) The toxicity test control (0% effluent) must have survival equal to or greater than 80%.
- (b) The mean number of Ceriodaphnia dubia neonates produced per surviving female in the control (0% effluent) must be 15 or more.
- (c) 60% of the surviving control females must produce three broods.
- (d) The mean dry weight of surviving Fathead minnow larvae at the end of the 7 days in the control (0% effluent) must be 0.25 mg per larva or greater.
- (e) The percent coefficient of variation between replicates shall be 40% or less in the control (0% effluent) for: the young of surviving females in the Ceriodaphnia dubia reproduction test; the growth and survival endpoints of the Fathead minnow test.
- (f) The percent coefficient of variation between replicates shall be 40% or less in the critical dilution, unless significant lethal or sub-lethal effects are exhibited for: the young of surviving females in the Ceriodaphnia dubia reproduction test; the growth and survival endpoints of the Fathead minnow test.
- (g) If a test passes, yet the percent coefficient of variation between replicates is greater than 40% in the control (0% effluent) and/or in the critical dilution for: the young of surviving females in the Ceriodaphnia dubia reproduction test; the growth and survival endpoints of the Fathead minnow test, the test is determined to be invalid. A repeat test shall be conducted within the required reporting period of any test determined to be invalid.
- (h) If a test fails, test failure may not be construed or reported as invalid due to a coefficient of variation value of greater than 40%.

- (i) A Percent Minimum Significant Difference (PMSD) range of 13 – 47 for Ceriodaphnia dubia reproduction;
- (j) A PMSD range of 12 – 30 for Fathead minnow growth.

2. Statistical Interpretation

- (a) For the Ceriodaphnia dubia survival test, the statistical analyses used to determine if there is a significant difference between the control and the critical dilution shall be Fisher's Exact Test as described in EPA/821/R-02-013 or the most recent update thereof.
- (b) For the Ceriodaphnia dubia reproduction test and the Fathead minnow larval survival and growth test, the statistical analyses used to determine if there is a significant difference between the control and the critical dilution shall be in accordance with the methods for determining the No Observed Effect Concentration (NOEC) as described in EPA/821/R-02-013 or the most recent update thereof.
- (c) If the conditions of Test Acceptability are met in Item B.1 above and the percent survival of the test organism is equal to or greater than 80% in the critical dilution concentration and all lower dilution concentrations, the test shall be considered to be a passing test, and the permittee shall report a survival NOEC of not less than the critical dilution for the DMR reporting requirements found in Item C below.

3. Dilution Water

- (a) Dilution water used in the toxicity tests will be receiving water collected as close to the point of discharge as possible but unaffected by the discharge. The permittee shall substitute synthetic dilution water of similar pH, hardness, and alkalinity to the closest downstream perennial water for:
 - (i) toxicity tests conducted on effluent discharges to receiving water classified as intermittent streams; and
 - (ii) toxicity tests conducted on effluent discharges where no receiving water is available due to zero flow conditions.
- (b) If the receiving water is unsatisfactory as a result of instream toxicity (fails to fulfill the test acceptance criteria of Item B.1), the permittee may substitute synthetic dilution water for the receiving water in all subsequent tests provided the unacceptable receiving water test met the following stipulations:
 - (i) a synthetic dilution water control which fulfills the test acceptance requirements of Item B.1 was run concurrently with the receiving water control;
 - (ii) the test indicating receiving water toxicity has been carried out to completion (i.e., 7 days);

- (iii) the permittee includes all test results indicating receiving water toxicity with the full report and information required by Item C.1 below; and
- (iv) the synthetic dilution water shall have a pH, hardness, and alkalinity similar to that of the receiving water or closest downstream perennial water not adversely affected by the discharge, provided the magnitude of these parameters will not cause toxicity in the synthetic dilution water.

4. Samples and Composites

- (a) The permittee shall collect a minimum of three flow-weighted composite samples from the outfall(s) listed at Item A.1 above. Unless otherwise stated in this section, a composite sample for WET shall consist of a minimum of 12 subsamples gathered at equal time intervals during a 24-hour period.
- (b) The permittee shall collect all three flow-weighted composite samples within the monitoring period. The permittee shall collect second and third composite samples for use during 24-hour renewals of each dilution concentration for each test. The permittee must collect the composite samples such that the effluent samples, on use, are representative of any periodic episode of chlorination, biocide usage or other potentially toxic substance discharged on a regular or intermittent basis.
- (c) The permittee must collect all three flow-weighted composite samples within the monitoring period. Second and/or third composite samples shall not be collected into the next monitoring period; such tests will be determined to not meet either reporting period requirements. Monitoring period definitions are listed in Part IV.
- (d) The permittee must collect the composite samples so that the maximum holding time for any effluent sample shall not exceed 72 hours. The permittee must have initiated the toxicity test within 36 hours after the collection of the last portion of the first composite sample. Samples shall be chilled to between 0 and 6 degrees Centigrade during collection, shipping, and/or storage.
- (e) If the flow from the outfall(s) being tested ceases during the collection of effluent samples, the requirements for the minimum number of effluent samples, the minimum number of effluent portions and the sample holding time are waived during that sampling period. However, the permittee must have collected an effluent composite sample volume during the period of discharge that is sufficient to complete the required toxicity tests with daily renewal of effluent. When possible, the effluent samples used for the toxicity tests shall be collected on separate days if the discharge occurs over multiple days. The effluent composite sample collection duration and the static renewal protocol associated with the abbreviated sample collection must be documented in the full report required in Item C of this section.
- (f) MULTIPLE OUTFALLS: If the provisions of this section are applicable to multiple outfalls, the permittee shall combine the composite effluent samples in proportion to the average flow from the outfalls listed in Item A.1. above for the day the sample was collected. The permittee shall perform the toxicity test on the flow-weighted composite of the outfall samples.

- (g) If chlorination is part of the treatment process, the permittee shall not allow the sample to be dechlorinated at the laboratory. At the time of sample collection the permittee shall measure the TRC of the effluent. The measured concentration of TRC for each sample shall be included in the lab report submitted by the permittee.

C. REPORTING

1. The permittee shall prepare a full report of the results of all tests conducted pursuant to this section in accordance with the Report Preparation Section of EPA-821-R-02-013, or the most current publication, for every valid or invalid toxicity test initiated whether carried to completion or not. The permittee shall retain each full report pursuant to the provisions of Part III.C.7 of this permit. The permittee shall submit full reports. For any test which fails, is considered invalid or which is terminated early for any reason, the full report must be submitted for agency review.
2. The permittee shall report the Whole Effluent Toxicity NOECs under Parameter No. 51710 for *C. dubia* and 51714 for *P. promelas*, on the Scheduled DMR for that reporting period in accordance with Part III.D.4 of this permit.

A valid test for each species must be reported on the Scheduled DMR during each reporting period specified in Part I.A of this permit. The full reports for all invalid tests and repeat tests (for invalid tests) performed during the reporting period must be attached to the DMR for Agency review.

3. The permittee shall submit the results of each valid toxicity test on the Scheduled DMR for that reporting period in accordance with Part III.D.4 of this permit, as follows below. The permittee shall submit the results of the valid monthly increased frequency toxicity tests on the Unscheduled DMRs. If testing on a quarterly basis, the permittee may substitute one of the monthly increased frequency toxicity tests in lieu of one Scheduled toxicity test on the Scheduled DMR. Only results of valid tests are to be reported on a DMR.

(a) Pimephales promelas (Fathead minnow)

- (i) If the No Observed Effect Concentration (NOEC) for survival is less than the critical dilution, enter a '1'; otherwise, enter a '0' for Parameter No. TLP6C
- (ii) Report the NOEC value for survival, Parameter No. TOP6C
- (iii) Report the NOEC value for growth, Parameter No. TPP6C
- (iv) If the NOEC for growth is less than the critical dilution, enter a '1'; otherwise, enter a '0' for Parameter No. TGP6C
- (v) Report the highest (critical dilution or control) Coefficient of Variation for growth, Parameter No. TQP6C

- (vi) Prior to the sub-lethal limit effective date, report the NOEC value for survival, Limit Parameter No. 51714.
- (vii) Once the sub-lethal limit is effective, report the lowest NOEC value for survival or growth, Limit Parameter No. 51714.
- (viii) The permittee shall submit the results of the monthly increased frequency toxicity tests on the Unscheduled DMRs.

(b) Ceriodaphnia dubia

- (i) If the NOEC for survival is less than the critical dilution, enter a '1'; otherwise, enter a '0' for Parameter No. TLP3B
- (ii) Report the NOEC value for survival, Parameter No. TOP3B
- (iii) Report the NOEC value for reproduction, Parameter No. TPP3B
- (iv) If the NOEC for reproduction is less than the critical dilution, enter a '1'; otherwise, enter a '0' for Parameter No. TGP3B
- (v) Report the higher (critical dilution or control) Coefficient of Variation for reproduction, Parameter No. TQP3B
- (vi) Prior to the sub-lethal limit effective date, report the NOEC value for survival, Limit Parameter No. 51710.
- (vii) Once the sub-lethal limit is effective, report the lowest NOEC value for survival or reproduction, Limit Parameter No. 51710.
- (viii) The permittee shall submit the results of the monthly increased frequency toxicity tests on the Unscheduled DMRs.

D. TOXICITY REDUCTION EVALUATIONS (TREs)

TREs for lethal and sub-lethal effects are performed in a very similar manner. EPA Region 6 is currently addressing TREs as follows: a sub-lethal TRE (TRE_{SL}) is triggered based on three sub-lethal test failures while a lethal effects TRE (TRE_L) is triggered based on only two test failures for lethality. In addition, EPA Region 6 will consider the magnitude of toxicity and use flexibility when considering a TRE_{SL} where there are no effects at effluent dilutions of 75% or lower.

1. Within ninety (90) days of confirming persistent toxicity, the permittee shall submit a Toxicity Reduction Evaluation (TRE) Action Plan and Schedule for conducting a TRE. The TRE Action Plan shall specify the approach and methodology to be used in performing the TRE. A Toxicity Reduction Evaluation is an investigation intended to determine those actions necessary to achieve compliance with water quality-based effluent limits by reducing an effluent's toxicity to an acceptable level. A TRE is defined as a step-wise process which combines toxicity testing and analyses of the physical and chemical characteristics of a toxic effluent to identify the constituents causing effluent toxicity and/or treatment methods which

will reduce the effluent toxicity. The goal of the TRE is to maximally reduce the toxic effects of effluent at the critical dilution and includes the following:

- (a) **Specific Activities.** The plan shall detail the specific approach the permittee intends to utilize in conducting the TRE. The approach may include toxicity characterizations, identifications and confirmation activities, source evaluation, treatability studies, or alternative approaches. When the permittee conducts Toxicity Characterization Procedures the permittee shall perform multiple characterizations and follow the procedures specified in the documents 'Methods for Aquatic Toxicity Identification Evaluations: Phase I Toxicity Characterization Procedures' (EPA-600/6-91/003) and 'Toxicity Identification Evaluation: Characterization of Chronically Toxic Effluents, Phase I' (EPA-600/6-91/005F), or alternate procedures. When the permittee conducts Toxicity Identification Evaluations and Confirmations, the permittee shall perform multiple identifications and follow the methods specified in the documents 'Methods for Aquatic Toxicity Identification Evaluations, Phase II Toxicity Identification Procedures for Samples Exhibiting Acute and Chronic Toxicity' (EPA/600/R-92/080) and 'Methods for Aquatic Toxicity Identification Evaluations, Phase III Toxicity Confirmation Procedures for Samples Exhibiting Acute and Chronic Toxicity' (EPA/600/R-92/081), as appropriate.

The documents referenced above may be obtained through the National Technical Information Service (NTIS) by phone at (703) 487-4650, or by writing:

U.S. Department of Commerce
National Technical Information Service
5285 Port Royal Road
Springfield, VA 22161

- (b) **Sampling Plan** (e.g., locations, methods, holding times, chain of custody, preservation, etc.). The effluent sample volume collected for all tests shall be adequate to perform the toxicity test, toxicity characterization, identification and confirmation procedures, and conduct chemical specific analyses when a probable toxicant has been identified;
 - (c) Where the permittee has identified or suspects specific pollutant(s) and/or source(s) of effluent toxicity, the permittee shall conduct, concurrent with toxicity testing, chemical specific analyses for the identified and/or suspected pollutant(s) and/or source(s) of effluent toxicity. Where lethality was demonstrated within 48 hours of test initiation, each composite sample shall be analyzed independently. Otherwise the permittee may substitute a composite sample, comprised of equal portions of the individual composite samples, for the chemical specific analysis;
 - (d) **Quality Assurance Plan** (e.g., QA/QC implementation, corrective actions, etc.); and
 - (e) **Project Organization** (e.g., project staff, project manager, consulting services, etc.).
2. The permittee shall initiate the TRE Action Plan within thirty (30) days of plan and schedule submittal. The permittee shall assume all risks for failure to achieve the required toxicity reduction.

3. The permittee shall submit a quarterly TRE Activities Report, with the Discharge Monitoring Report in the months of January, April, July and October, containing information on toxicity reduction evaluation activities including:
 - (a) any data and/or substantiating documentation which identifies the pollutant(s) and/or source(s) of effluent toxicity;
 - (b) any studies/evaluations and results on the treatability of the facility's effluent toxicity; and
 - (c) any data which identifies effluent toxicity control mechanisms that will reduce effluent toxicity to the level necessary to meet no significant toxicity at the critical dilution.
4. The permittee shall submit a Final Report on Toxicity Reduction Evaluation Activities no later than twenty-eight (28) months from confirming toxicity in the monthly increased frequency tests, which provides information pertaining to the specific control mechanism selected that will, when implemented, result in reduction of effluent toxicity to no significant toxicity at the critical dilution. The report will also provide a specific corrective action schedule for implementing the selected control mechanism.
5. Quarterly testing during the TRE is a minimum monitoring requirement. EPA recommends that permittees required to perform a TRE not rely on quarterly testing alone to ensure success in the TRE, and that additional screening tests be performed to capture toxic samples for identification of toxicants. Failure to identify the specific chemical compound causing toxicity test failure will normally result in a permit limit for whole effluent toxicity limits per federal regulations at 40 CFR 122.44(d)(1)(v).

E. TOXICITY RE-OPENER

1. If the TRE has identified the source of toxicity and led to the successful elimination of effluent toxicity at the critical dilution, the WET final effluent limits may be replaced by monitoring and reporting only requirement thru a major permit modification. Otherwise, the permittee must comply with the final WET effluent limits.
2. If the TRE has not led to the successful elimination of effluent toxicity at the critical dilution, but has identified a causal parameter, the WET final effluent limit may be replaced by monitoring and reporting only requirement thru a major permit modification, with the addition of a limit for the causal parameter.

(Note: A modified permit must be effective prior to the effective date of the WET limits.)

7. The permittee must develop and implement BMPs to reduce the levels of Total Residual Chlorine (TRC) in the effluent. Documentation regarding the BMPs to be implemented at the facility must be submitted to the Department for review as discussed in Part IB of the permit: Permit Compliance Schedule. This documentation should include each BMP that will be implemented to reduce the amount of TRC in the effluent to non-toxic levels. The facility must comply with the BMPs submitted to the department. Documentation regarding the implementation and effectiveness of those BMPs must be maintained at the facility and made available to Department personnel upon request. In accordance with Part II.3 above, the Department reserves the right to reopen the permit to include

TRC limits if the receiving stream exhibits negative effects from TRC or if the levels of TRC in the effluent are not reduced.

The permittee may use any EPA approved method based on 40 CFR Part 136 provided the minimum quantification level (MQL) for the chosen method is equal to or less than what has been specified in chart below:

| Pollutant | MQL (mg/l) |
|-----------|------------|
| TRC | 0.033 |

The permittee may develop a matrix specific method detection limit (MDL) in accordance with Appendix B of 40 CFR Part 136. For any pollutant for which the permittee determines a site specific MDL, the permittee shall send to ADEQ, NPDES Permits Branch, a report containing QA/QC documentation, analytical results, and calculations necessary to demonstrate that a site specific MDL was correctly calculated. A site specific MQL shall be determined in accordance with the following calculation:

$$\text{MQL} = 3.3 \times \text{MDL}$$

Upon written approval by Permits Branch, the site specific MQL may be utilized by the permittee for all future DMR calculations and reporting requirements.

8. CONTRIBUTING INDUSTRIES AND PRETREATMENT REQUIREMENTS

A. The permittee shall operate an industrial pretreatment program in accordance with Section 402(b)(8) of the Clean Water Act, the General Pretreatment Regulations (40 CFR Part 403) and the approved POTW Pretreatment Program submitted by the permittee. The pretreatment program was approved on November 1, 1983, modified on May 11, 1999 and once again modified on May 16, 2013 to be compliant with the Streamlining revisions to the Federal Pretreatment Regulations in 40 CFR 403. The POTW pretreatment program is hereby incorporated by reference and shall be implemented in a manner consistent with the following requirements:

- (1) Industrial user information shall be updated at a frequency adequate to ensure that all IUs are properly characterized at all times;
- (2) The frequency and nature of industrial user compliance monitoring activities by the permittee shall be commensurate with the character, consistency and volume of waste. The permittee must inspect and sample the effluent from each Significant Industrial User in accordance with 40 CFR 403.8(f)(2)(v). This is in addition to any industrial self-monitoring activities;
- (3) The permittee shall enforce and obtain remedies for noncompliance by any industrial users with applicable pretreatment standards and requirements;
- (4) The permittee shall control through permit, order, or similar means, the contribution to the POTW by each Industrial User to ensure compliance with applicable Pretreatment Standards and Requirements. In the case of Industrial Users identified as significant under 40 CFR 403.3(v), this control shall be achieved through individual control mechanisms, in accordance

with 40 CFR 403.8(f)(1)(iii). Control mechanisms must be enforceable and contain, at a minimum, the following conditions:

- (a) Statement of duration (in no case more than five years);
 - (b) Statement of non-transferability without, at a minimum, prior notification to the POTW and provision of a copy of the existing control mechanism to the new owner or operator;
 - (c) Effluent limits, including BMPs, based on applicable general Pretreatment Standards, categorical Pretreatment Standards, local limits, and State and local law;
 - (d) Self-monitoring, sampling, reporting, notification and recordkeeping requirements, including an identification of the pollutants to be monitored, sampling location, sampling frequency, and sample type, based on the applicable general Pretreatment Standards in 40 CFR 403, categorical Pretreatment Standards, local limits, and State and local law;
 - (e) Statement of applicable civil and criminal penalties for violation of Pretreatment Standards and requirements, and any applicable compliance schedule. Such schedules may not extend the compliance date beyond federal deadlines; and
 - (f) Requirements to control slug discharges, if determined by the POTW to be necessary
- (5) The permittee shall evaluate, whether each Significant Industrial User needs a plan or other action to control slug discharges, in accordance with 40 CFR 403.8(f)(2)(vi);
 - (6) The permittee shall provide adequate staff, equipment, and support capabilities to carry out all elements of the pretreatment program; and
 - (7) The approved program shall not be modified by the permittee without the prior approval of ADEQ.
- B. The permittee shall establish and enforce specific limits to implement the provisions of 40 CFR Parts 403.5(a) and (b), as required by 40 CFR Part 403.5(c). POTWs may develop BMPs to implement paragraphs 40 CFR 403.5 (c)(1) and (c)(2). Such BMPs shall be considered local limits and Pretreatment Standards. Each POTW with an approved pretreatment program shall continue to develop these limits as necessary and effectively enforce such limits.

The permittee shall submit, within sixty (60) days of the effective date of this permit, (1) a **WRITTEN CERTIFICATION** that a technical evaluation has demonstrated that the existing technically based local limits (TBLL) are based on current state water quality standards and are adequate to prevent pass through of pollutants, inhibition of or interference with the treatment facility, worker health and safety problems, and sludge contamination, or (2) a **WRITTEN NOTIFICATION** that a technical evaluation revising the current TBLL will be submitted within 12 months of the effective date of this permit.

All specific prohibitions or limits developed under this requirement are deemed to be conditions of this permit. The specific prohibitions set out in 40 CFR Part 403.5(b) shall be enforced by the permittee unless modified under this provision.

- C. The permittee shall analyze the treatment facility influent and effluent for the presence of the toxic pollutants listed in 40 CFR 122 Appendix D (NPDES Application Testing Requirements) Table II at least once/year and the toxic pollutants in Table III at least 4 times/year (quarterly). If, based upon information available to the permittee, there is reason to suspect the presence of any toxic or hazardous pollutant listed in Table V, or any other pollutant, known or suspected to adversely affect treatment plant operation, receiving water quality, or solids disposal procedures, analysis for those pollutants shall be performed at least 4 times/year (quarterly) on both the influent and the effluent.

The influent and effluent samples collected shall be composite samples consisting of at least 12 aliquots collected at approximately equal intervals over a representative 24 hour period and composited according to flow. Sampling and analytical procedures shall be in accordance with guidelines established in 40 CFR 136. Where composite samples are inappropriate, due to sampling, holding time, or analytical constraints, at least 4 grab samples, taken at equal intervals over a representative 24-hour period shall be taken.

- D. The permittee shall prepare annually a list of Industrial Users which, during the preceding twelve months (the Pretreatment "Reporting Year") were in significant noncompliance with applicable pretreatment requirements. For the purposes of this Part, significant noncompliance shall be determined based upon the more stringent of either criteria established at 40 CFR Part 403.8(f)(2)(viii) or criteria established in the approved POTW pretreatment program. This list is to be published annually, during the month of December in the newspaper of general circulation that provides meaningful public notice within the jurisdiction(s) served by the POTW.

Note: For permittees with multiple NPDES permits, only one (1) updated pretreatment program status report ("Annual Report") is required. The annual report shall reference the Tracking NPDES permit number AR0043401 for the permittee's approved Pretreatment Program.

In addition, by 4:30 pm (if electronically submitted) OR postmarked on or before the last business day in the month of December the permittee shall submit an updated pretreatment program status report to the ADEQ containing the following information:

- (1) An updated list of all significant industrial users. The list must also identify:
 - (a) Industrial Users subject to the following categorical Pretreatment Standards [Organic Chemicals, Plastics, and Synthetic Fibers (OCPSF) (40 CFR Part 414), Petroleum Refining (40 CFR Part 419), and Pesticide Chemicals (40 CFR Part 455)] and for which the Control Authority has chosen to use the concentration-based standards rather than converting them to flow-based mass standards as allowed at 40 CFR 403.6(c)(6).
 - (b) Categorical Industrial Users subject to concentration-based standards for which the Control Authority has chosen to convert the concentration-based standards to equivalent mass limits, as allowed at 40 CFR 403.6(c)(5).
 - (c) BMPs or Pollution Prevention alternatives required by a categorical Pretreatment Standard or as a local limit requirement that are implemented and documentation to demonstrate compliance, as required at 40 CFR 403 (b), (e) and (h).

(2) For each industrial user listed the following information shall be included:

- (a) Standard Industrial Classification (SIC) and North American Industry Classification System (NAICS) code and categorical determination;
- (b) Control document status. Whether the user has an effective control document, and the date such document was last issued, reissued, or modified, (indicate which industrial users were added to the system (or newly identified) within the previous 12 months);
- (c) A summary of all monitoring activities performed within the previous 12 months. The following information shall be reported:
 - total number of inspections performed;
 - total number of sampling visits made;
- (d) Status of compliance with both effluent limitations and reporting requirements. Compliance status shall be defined as follows:
 - Compliant (C) - no violations during the previous 12 month period;
 - Non-compliant (NC) - one or more violations during the previous 12 months but does not meet the criteria for significantly noncompliant industrial users; and
 - Significant Noncompliance (SNC) - in accordance with requirements described in D above.
- (e) For significantly noncompliant industrial users, indicate the nature of the violations, the type and number of actions taken (notice of violation, administrative order, criminal or civil suit, fines or penalties collected, etc.) and current compliance status. If ANY industrial user was on a schedule to attain compliance with effluent limits, indicate the date the schedule was issued and the date compliance is to be attained;
 1. A list of all significant industrial users whose authorization to discharge was terminated or revoked during the preceding 12 month period and the reason for termination;
 2. A report on any interference, pass through, upset or POTW permit violations known or suspected to be caused by industrial contributors and actions taken by the permittee in response;
 3. The results of all influent and effluent analyses performed pursuant to paragraph C above;
 4. An influent/effluent summary chart containing the monthly average water quality based effluent concentration demonstrating compliance with permit limits or the water quality levels not to exceed as developed in the permittee's approved technically based local limits document.

5. The information requested may be submitted in tabular form as per the example tables provided for your convenience (See Attachment A, B and C); and
6. A copy of the newspaper publication of the significantly noncompliant industrial users giving the name of the newspaper and the date published;

E. The permittee shall provide adequate notice of the following:

- (1) Any new introduction of pollutants into the treatment works from an indirect discharger which would be subject to Sections 301 and 306 of the Act if it were directly discharging those pollutants; and
- (2) Any substantial change in the volume or character of pollutants being introduced into the treatment works by a source introducing pollutants into the treatment works at the time of issuance of the permit.

Adequate notice shall include information on (i) the quality and quantity of effluent to be introduced into the treatment works, and (ii) any anticipated impact of the change on the quality or quantity of effluent to be discharged from the POTW.

PART III STANDARD CONDITIONS

SECTION A – GENERAL CONDITIONS

1. Duty to Comply

The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the federal Clean Water Act and the Arkansas Water and Air Pollution Control Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; and/or for denial of a permit renewal application. **Any values reported in the required Discharge Monitoring Report (DMR) which are in excess of an effluent limitation specified in Part I shall constitute evidence of violation of such effluent limitation and of this permit.**

2. Penalties for Violations of Permit Conditions

The Arkansas Water and Air Pollution Control Act provides that any person who violates any provisions of a permit issued under the Act shall be guilty of a misdemeanor and upon conviction thereof shall be subject to imprisonment for not more than one (1) year, or a fine of not more than twenty-five thousand dollars (\$25,000) or by both such fine and imprisonment for each day of such violation. Any person who violates any provision of a permit issued under the Act may also be subject to civil penalty in such amount as the court shall find appropriate, not to exceed ten thousand dollars (\$10,000) for each day of such violation. The fact that any such violation may constitute a misdemeanor shall not be a bar to the maintenance of such civil action.

3. Permit Actions

This permit may be modified, revoked and reissued, or terminated for cause including, but not limited to the following:

- A. Violation of any terms or conditions of this permit.
- B. Obtaining this permit by misrepresentation or failure to disclose fully all relevant facts.
- C. A change in any conditions that requires either a temporary or permanent reduction or elimination of the authorized discharge.
- D. A determination that the permitted activity endangers human health or the environment and can only be regulated to acceptable levels by permit modification or termination.
- E. Failure of the permittee to comply with the provisions of APC&EC Regulation No. 9 (Permit fees) as required by Part III.A.11 herein.

The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance, does not stay any permit condition.

4. Toxic Pollutants

Notwithstanding Part III.A.3, if any toxic effluent standard or prohibition (including any schedule of compliance specified in such effluent standard or prohibition) is promulgated under APC&EC Regulation No. 2, as amended, or Section 307(a) of the Clean Water Act for a toxic pollutant which is present in the discharge and that standard or prohibition is more stringent than any limitations on the

pollutant in this permit, this permit shall be modified or revoked and reissued to conform to the toxic effluent standards or prohibition and the permittee so notified.

The permittee shall comply with effluent standards, narrative criteria, or prohibitions established under APC&EC Regulation No. 2, as amended, or Section 307(a) of the Clean Water Act for toxic pollutants within the time provided in the regulations that establish those standards or prohibitions, even if the permit has not yet been modified to incorporate the requirement.

5. **Civil and Criminal Liability**

Except as provided in permit conditions for “Bypass of Treatment Facilities” (Part III.B.4), and “Upset” (Part III.B.5), nothing in this permit shall be construed to relieve the permittee from civil or criminal penalties for noncompliance. Any false or materially misleading representation or concealment of information required to be reported by the provisions of this permit or applicable state and federal statutes or regulations which defeats the regulatory purposes of the permit may subject the permittee to criminal enforcement pursuant to the Arkansas Water and Air Pollution Control Act (Ark. Code Ann. § 8-4-101 et seq.).

6. **Oil and Hazardous Substance Liability**

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties to which the permittee is or may be subject to under Section 311 of the Clean Water Act.

7. **State Laws**

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable State law or regulation under authority preserved by Section 510 of the Clean Water Act.

8. **Property Rights**

The issuance of this permit does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of Federal, State, or local laws or regulations.

9. **Severability**

The provisions of this permit are severable, and if any provision of this permit, or the application of any provisions of this permit to any circumstance is held invalid, the application of such provision to other circumstances, and the remainder of this permit, shall not be affected thereby.

10. **Applicable Federal, State, or Local Requirements**

Permittees are responsible for compliance with all applicable terms and conditions of this permit. Receipt of this permit does not relieve any operator of the responsibility to comply with any other applicable federal requirement such as endangered species, state or local statute, ordinance or regulation.

11. **Permit Fees**

The permittee shall comply with all applicable permit fee requirements (i.e., including annual permit fees following the initial permit fee that will be invoiced every year the permit is active) for wastewater discharge permits as described in APC&EC Regulation No. 9 (Regulation for the Fee System for Environmental Permits). Failure to promptly remit all required fees shall be grounds for the Director to initiate action to terminate this permit under the provisions of 40 CFR Parts 122.64 and 124.5(d), as adopted in APC&EC Regulation No. 6 and the provisions of APC&EC Regulation No. 8.

SECTION B – OPERATION AND MAINTENANCE OF POLLUTION CONTROLS

1. **Proper Operation and Maintenance**

A. The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.

B. The permittee shall provide an adequate operating staff which is duly qualified to carryout operation, maintenance, and testing functions required to insure compliance with the conditions of this permit.

2. **Need to Halt or Reduce not a Defense**

It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit. Upon reduction, loss, or failure of the treatment facility, the permittee shall, to the extent necessary to maintain compliance with its permit, control production or discharges or both until the facility is restored or an alternative method of treatment is provided. This requirement applies, for example, when the primary source of power for the treatment facility is reduced, is lost, or alternate power supply fails.

3. **Duty to Mitigate**

The permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment or the water receiving the discharge.

4. **Bypass of Treatment Facilities**

“Bypass” means the intentional diversion of waste streams from any portion of a treatment facility, as defined at 40 CFR 122.41(m)(1)(i).

A. Bypass not exceeding limitation

The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of Parts III.B.4.B and 4.C.

B. Notice

1. Anticipated bypass. If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least ten days before the date of the bypass.
2. Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass as required in Part III.D.6 (24-hour notice).

C. Prohibition of bypass

1. Bypass is prohibited and the Director may take enforcement action against a permittee for bypass, unless:
 - (a) Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage.
 - (b) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if the permittee could have installed adequate backup equipment to prevent a bypass which occurred during normal or preventive maintenance.
 - (c) The permittee submitted notices as required by Part III.B.4.B.
2. The Director may approve an anticipated bypass, after considering its adverse effects, if the Director determines that it will meet the three conditions listed above in Part III.B.4.C(1).

5. **Upset Conditions**

- A. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of Part III.B.5.B of this section are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.
- B. Conditions necessary for demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
 1. An upset occurred and that the permittee can identify the specific cause(s) of the upset.
 2. The permitted facility was at the time being properly operated.
 3. The permittee submitted notice of the upset as required by Part III.D.6.
 4. The permittee complied with any remedial measures required by Part III.B.3.
- C. Burden of proof. In any enforcement proceeding, the permittee seeking to establish the occurrence of an upset has the burden of proof.

6. Removed Substances

- A. Solids, sludges, filter backwash, or other pollutants removed in the course of treatment or control of wastewaters shall be disposed of in a manner such as to prevent any pollutant from such materials from entering waters of the State. The Permittee must comply with all applicable state and Federal regulations governing the disposal of sludge, including but not limited to 40 CFR Part 503, 40 CFR Part 257, and 40 CFR Part 258.
- B. Any changes to the permittee's disposal practices described in the Fact Sheet, as derived from the permit application, will require at least 180 days prior notice to the Director to allow time for additional permitting. Please note that the 180-day notification requirement may be waived if additional permitting is not required for the change.

7. Power Failure

The permittee is responsible for maintaining adequate safeguards to prevent the discharge of untreated or inadequately treated wastes during electrical power failure either by means of alternate power sources, standby generators, or retention of inadequately treated effluent.

SECTION C – MONITORING AND RECORDS

1. Representative Sampling

Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge during the entire monitoring period. All samples shall be taken at the monitoring points specified in this permit and, unless otherwise specified, before the effluent joins or is diluted by any other waste stream, body of water, or substance. Monitoring points shall not be changed without notification to and the approval of the Director. Intermittent discharge shall be monitored.

2. Flow Measurement

Appropriate flow measurement devices and methods consistent with accepted scientific practices shall be selected and used to insure the accuracy and reliability of measurements of the volume of monitored discharges. The devices shall be installed, calibrated, and maintained to insure the accuracy of the measurements are consistent with the accepted capability of that type of device. Devices selected shall be capable of measuring flows with a maximum deviation of less than +/- 10% from true discharge rates throughout the range of expected discharge volumes and shall be installed at the monitoring point of the discharge.

Calculated Flow Measurement

For calculated flow measurements that are performed in accordance with either the permit requirements or a Department approved method (i.e., as allowed under Part II.4), the +/- 10% accuracy requirement described above is waived. This waiver is only applicable when the method used for calculation of the flow has been reviewed and approved by the Department.

3. **Monitoring Procedures**

Monitoring must be conducted according to test procedures approved under 40 CFR Part 136, unless other test procedures have been specified in this permit. The permittee shall calibrate and perform maintenance procedures on all monitoring and analytical instrumentation at intervals frequent enough to insure accuracy of measurements and shall insure that both calibration and maintenance activities will be conducted. An adequate analytical quality control program, including the analysis of sufficient standards, spikes, and duplicate samples to insure the accuracy of all required analytical results shall be maintained by the permittee or designated commercial laboratory. At a minimum, spikes and duplicate samples are to be analyzed on 10% of the samples.

4. **Penalties for Tampering**

The Arkansas Water and Air Pollution Control Act provides that any person who falsifies, tampers with, or knowingly renders inaccurate, any monitoring device or method required to be maintained under the Act shall be guilty of a misdemeanor and upon conviction thereof shall be subject to imprisonment for not more than one (1) year or a fine of not more than ten thousand dollars (\$10,000) or by both such fine and imprisonment.

5. **Reporting of Monitoring Results**

40 CFR 127.11 (a)(1) and 40 CFR 127.16 (a) require that monitoring reports must be reported on a Discharge Monitoring Reports (DMR) and filed electronically. Signatory Authorities must initially request access for a NetDMR account. Once a NetDMR account is established, access to electronic filing should use the following link <https://netdmr.epa.gov>. Permittees who are unable to file electronically may request a waiver from the Director in accordance with 40 CFR 127.15. Monitoring results obtained during the previous monitoring period shall be summarized and reported on a DMR dated and submitted no later than the 25th day of the month, following the completed reporting period beginning on the effective date of the permit.

6. **Additional Monitoring by the Permittee**

If the permittee monitors any pollutant more frequently than required by this permit, using test procedures approved under 40 CFR Part 136 or as specified in this permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR. Such increased frequency shall also be indicated on the DMR.

7. **Retention of Records**

The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit for a period of at least 3 years from the date of the sample, measurement, report, or application. This period may be extended by request of the Director at any time.

8. **Record Contents**

Records and monitoring information shall include:

- A. The date, exact place, time and methods of sampling or measurements, and preservatives used, if any.
- B. The individual(s) who performed the sampling or measurements.
- C. The date(s) and time analyses were performed.
- D. The individual(s) who performed the analyses.
- E. The analytical techniques or methods used.
- F. The measurements and results of such analyses.

9. **Inspection and Entry**

The permittee shall allow the Director, or an authorized representative, upon the presentation of credentials and other documents as may be required by law, to:

- A. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of this permit.
- B. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit.
- C. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit.
- D. Sample, inspect, or monitor at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by the Clean Water Act, any substances or parameters at any location.

SECTION D – REPORTING REQUIREMENTS

1. **Planned Changes**

The Permittee shall give notice to the Director as soon as possible but no later than 180 days prior to any planned physical alterations or additions to the permitted facility [40 CFR 122.41(l)]. Notice is required only when:

- A. The alteration or addition to a permitted facility may meet one of the criteria for new sources at 40 CFR 122.29(b).
- B. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants subject to effluent limitations in the permit, or to the notification requirements under 40 CFR 122.42(b).

2. **Anticipated Noncompliance**

The permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements.

3. **Transfers**

The permit is nontransferable to any person except after notice to the Director. The Director may require modification or revocation and reissuance of the permit to change the name of the permittee and incorporate such other requirements as may be necessary under the Act.

4. **Monitoring Reports**

Monitoring results shall be reported at the intervals and in the form specified in Part III.C.5. **Discharge Monitoring Reports must be submitted even when no discharge occurs during the reporting period.**

5. **Compliance Schedule**

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this permit shall be submitted no later than 14 days following each schedule date. Any reports of noncompliance shall include the cause of noncompliance, any remedial actions taken, and the probability of meeting the next scheduled requirement.

6. **Twenty-four Hour Report**

A. The permittee shall report any noncompliance which may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the permittee becomes aware of the circumstances. A written submission shall also be provided within 5 days of the time the permittee becomes aware of the circumstances. The written submission shall contain the following information:

1. A description of the noncompliance and its cause.
2. The period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue.
3. Steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.

B. The following shall be included as information which must be reported within 24 hours:

1. Any unanticipated bypass which exceeds any effluent limitation in the permit.
2. Any upset which exceeds any effluent limitation in the permit.
3. Violation of a maximum daily discharge limitation for any of the pollutants listed by the Director in Part I of the permit to be reported within 24 hours to the Enforcement Section of the Office of Water Quality of the ADEQ.

C. The Director may waive the written report on a case-by-case basis if the oral report has been received within 24 hours to the Enforcement Section of the Office of Water Quality of the ADEQ.

7. **Other Noncompliance**

The permittee shall report all instances of noncompliance not reported under Parts III.D.4, 5, and 6, at the time monitoring reports are submitted. The reports shall contain the information listed at Part III.D.6.

8. **Changes in Discharge of Toxic Substances for Industrial Dischargers**

The permittee shall notify the Director as soon as the permittee knows or has reason to believe:

- A. That any activity has occurred or will occur which would result in the discharge on a routine or frequent basis of any toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the “notification levels” described in 40 CFR Part 122.42(a)(1).
- B. That any activity has occurred or will occur which would result in any discharge on a non-routine or infrequent basis of a toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the “notification levels” described in 40 CFR Part 122.42(a)(2).

9. **Duty to Provide Information**

The permittee shall furnish to the Director, within a reasonable time, any information which the Director may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Director, upon request, copies of records required to be kept by this permit. Information shall be submitted in the form, manner and time frame requested by the Director.

10. **Duty to Reapply**

If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit. The complete application shall be submitted at least 180 days before the expiration date of this permit. The Director may grant permission to submit an application less than 180 days in advance but no later than the permit expiration date. Continuation of expiring permits shall be governed by regulations promulgated in APC&EC Regulation No. 6.

11. **Signatory Requirements**

All applications, reports, or information submitted to the Director shall be signed and certified as follows:

A. All **permit applications** shall be signed as follows:

- 1. For a corporation: by a responsible corporate officer. For the purpose of this section, a responsible corporate officer means:
 - (a) A president, secretary, treasurer, or vice-president of the corporation in charge of a principal business function, or any other person who performs similar policy or decision-making functions for the corporation.
 - (b) The manager of one or more manufacturing, production, or operation facilities, provided: the manager is authorized to make management decisions which govern the operation of the regulated facility including having the explicit or implicit duty of making major capital investment recommendations, and initiating and directing other comprehensive measures to assure long term environmental compliance with environmental laws and regulations; the manager can ensure that the necessary systems are established or actions taken to gather complete and accurate information for permit application requirements; and where

authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures.

2. For a partnership or sole proprietorship: by a general partner or proprietor, respectively.
3. For a municipality, State, Federal, or other public agency, by either a principal executive officer or ranking elected official. For purposes of this section, a principal executive officer of a Federal agency includes:
 - (a) The chief executive officer of the agency.
 - (b) A senior executive officer having responsibility for the overall operations of a principal geographic unit of the agency.

B. All **reports** required by the permit and **other information** requested by the Director shall be signed by a person described above or by a duly authorized representative of that person. A person is a duly authorized representative only if:

1. The authorization is made in writing by a person described above.
2. The authorization specified either an individual or a position having responsibility for the overall operation of the regulated facility or activity, such as the position of plant manager, operator of a well or a well field, superintendent, or position of equivalent responsibility. (A duly authorized representative may thus be either a named individual or any individual occupying a named position).
3. The written authorization is submitted to the Director.

C. Certification. Any person signing a document under this section shall make the following certification:

“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.”

12. **Availability of Reports**

Except for data determined to be confidential under 40 CFR Part 2 and APC&EC Regulation No. 6, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the Department of Environmental Quality. As required by the Regulations, the name and address of any permit applicant or permittee, permit applications, permits, and effluent data shall not be considered confidential.

13. **Penalties for Falsification of Reports**

The Arkansas Air and Water Pollution Control Act provides that any person who knowingly makes any false statement, representation, or certification in any application, record, report, plan, or other document filed or required to be maintained under this permit shall be subject to civil penalties

specified in Part III.A.2 and/or criminal penalties under the authority of the Arkansas Water and Air Pollution Control Act (Ark. Code Ann. § 8-4-101 et seq.).

14. **Other Information**

Where the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Director, it shall promptly submit such facts or information.

PART IV DEFINITIONS

All definitions contained in Section 502 of the Clean Water Act and 40 CFR 122.2 shall apply to this permit and are incorporated herein by reference. Additional definitions of words or phrases used in this permit are as follows:

1. **“Act”** means the Clean Water Act, Public Law 95-217 (33.U.S.C. 1251 et seq.) as amended.
2. **“Administrator”** means the Administrator of the U.S. Environmental Protection Agency.
3. **“APC&EC”** means the Arkansas Pollution Control and Ecology Commission.
4. **“Applicable effluent standards and limitations”** means all State and Federal effluent standards and limitations to which a discharge is subject under the Act, including, but not limited to, effluent limitations, standards of performance, toxic effluent standards and prohibitions, and pretreatment standards.
5. **“Applicable water quality standards”** means all water quality standards to which a discharge is subject under the federal Clean Water Act and which has been (a) approved or permitted to remain in effect by the Administrator following submission to the Administrator pursuant to Section 303(a) of the Act, or (b) promulgated by the Director pursuant to Section 303(b) or 303(c) of the Act, and standards promulgated under (APC&EC) Regulation No. 2, as amended.
6. **“Best Management Practices (BMPs)”** are activities, practices, maintenance procedures, and other management practices designed to prevent or reduce the pollution of waters of the State. BMPs also include treatment technologies, operating procedures, and practices to control plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw sewage. BMPs may include structural devices or nonstructural practices.
7. **“Bypass”** means the intentional diversion of waste streams from any portion of a treatment facility, as defined at 40 CFR 122.41(m)(1)(i).
8. **“Composite sample”** is a mixture of grab samples collected at the same sampling point at different times, formed either by continuous sampling or by mixing a minimum of 4 effluent portions collected at equal time intervals (but not closer than one hour apart) during operational hours, within the 24-hour period, and combined proportional to flow or a sample collected at more frequent intervals proportional to flow over the 24-hour period.
9. **“Daily Discharge”** means the discharge of a pollutant measured during a calendar day or any 24-hour period that reasonably represents the calendar day for purposes of sampling.
 - A. **Mass Calculations:** For pollutants with limitations expressed in terms of mass, the “daily discharge” is calculated as the total mass of pollutant discharged over the sampling day.
 - B. **Concentration Calculations:** For pollutants with limitations expressed in other units of measurement, the “daily discharge” is calculated as the average measurement of the pollutant over the day.
10. **“Daily Maximum”** discharge limitation means the highest allowable “daily discharge” during the calendar month.
11. **“Department”** means the Arkansas Department of Environmental Quality (ADEQ).
12. **“Director”** means the Director of the Arkansas Department of Environmental Quality.
13. **“Dissolved oxygen limit”** shall be defined as follows:
 - A. When limited in the permit as a minimum monthly average, shall mean the lowest acceptable monthly average value, determined by averaging all samples taken during the calendar month.
 - B. When limited in the permit as an instantaneous minimum value, shall mean that no value measured during the reporting period may fall below the stated value.
14. **“E-Coli”** a sample consists of one effluent grab portion collected during a 24-hour period at peak loads. For E-Coli, report the 7-Day Average as the geometric mean of all “daily discharges” within a

calendar week, and the Monthly Average as the geometric mean of all “daily discharges” within a calendar month, in colonies per 100 ml.

15. **“Fecal Coliform Bacteria (FCB)”** a sample consists of one effluent grab portion collected during a 24-hour period at peak loads. For FCB, report the 7-Day Average as the geometric mean of all “daily discharges” within a calendar week, and the Monthly Average as the geometric mean of all “daily discharges” within a calendar month, in colonies per 100 ml.
16. **“Grab sample”** means an individual sample collected in less than 15 minutes in conjunction with an instantaneous flow measurement.
17. **“Industrial User”** means a nondomestic discharger, as identified in 40 CFR Part 403, introducing pollutants to a POTW.
18. **“Instantaneous flow measurement”** means the flow measured during the minimum time required for the flow-measuring device or method to produce a result in that instance. To the extent practical, instantaneous flow measurements coincide with the collection of any grab samples required for the same sampling period so that together the samples and flow are representative of the discharge during that sampling period.
19. **“Instantaneous Maximum”** when limited in the permit as an instantaneous maximum value, shall mean that no value measured during the reporting period may fall above the stated value.
20. **“Instantaneous Minimum”** an instantaneous minimum value, shall mean that no value measured during the reporting period may fall below the stated value.
21. **“Monthly Average”** means the highest allowable average of “daily discharges” over a calendar month, calculated as the sum of all “daily discharges” measured during a calendar month divided by the number of “daily discharges” measured during that month. For Fecal Coliform Bacteria (FCB) or E-Coli, report the Monthly Average as the geometric mean of all “daily discharges” within a calendar month (see Part IV.14 and IV.15 above, respectively).
22. **“Monitoring and Reporting”**

When a permit becomes effective, monitoring requirements are of the immediate period of the permit effective date. Where the monitoring requirement for an effluent characteristic is monthly or more frequently, the Discharge Monitoring Report (DMR) shall be submitted by the 25th of the month following the sampling. Where the monitoring requirement for an effluent characteristic is Quarterly, Semi-Annual, Annual, or Yearly, the DMR shall be submitted by the 25th of the month following the monitoring period end date.

A. **MONTHLY:**

is defined as a calendar month or any portion of a calendar month for monitoring requirement frequency of once/month or more frequently.

B. **BI-MONTHLY:**

is defined as two (2) calendar months or any portion of 2 calendar months for monitoring requirement frequency of once/2 months or more frequently.

C. **QUARTERLY:**

1. is defined as a **fixed calendar quarter** or any part of the fixed calendar quarter for a non-seasonal effluent characteristic with a measurement frequency of once/quarter. Fixed calendar quarters are: January through March, April through June, July through September, and October through December; or
2. is defined as a **fixed three month period** (or any part of the fixed three month period) of or dependent upon the seasons specified in the permit for a seasonal effluent characteristic with a monitoring requirement frequency of once/quarter that does not coincide with the fixed calendar quarter. Seasonal calendar quarters are: May through July, August through October, November through January, and February through April.

D. SEMI-ANNUAL:

is defined as the fixed time periods January through June, and July through December (or any portion thereof) for an effluent characteristic with a measurement frequency of once/6 months or twice/year.

E. ANNUAL or YEARLY:

is defined as a fixed calendar year or any portion of the fixed calendar year for an effluent characteristic or parameter with a measurement frequency of once/year. A calendar year is January through December, or any portion thereof.

23. **“National Pollutant Discharge Elimination System”** means the national program for issuing, modifying, revoking and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements under Sections 307, 402, 318, and 405 of the Clean Water Act.
24. **“POTW”** means Publicly Owned Treatment Works; a treatment works (see Part IV.29 below) which is owned by a state or municipality.
25. **“Reduction of CBOD5/BOD5 and TSS in mg/l Formula”:**
[(Influent – Effluent) / Influent] x 100
26. **“Severe property damage”** means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in products.
27. **“Sewage sludge”** means the solids, residues, and precipitate separated from or created in sewage by the unit processes at a POTW. Sewage as used in this definition means any wastes, including wastes from humans, households, commercial establishments, industries, and stormwater runoff that are discharged to or otherwise enter a POTW.
28. **“7-day average”** Also known as “average weekly” means the highest allowable average of “daily discharges” over a calendar week, calculated as the sum of all “daily discharges” measured during a calendar week divided by the number of “daily discharges” measured during that week.
29. **“Treatment works”** means any devices and systems used in storage, treatment, recycling, and reclamation of municipal sewage and industrial wastes, of a liquid nature to implement section 201 of the Act, or necessary to recycle reuse water at the most economic cost over the estimated life of the works, including intercepting sewers, sewage collection systems, pumping, power and other equipment, and alterations thereof; elements essential to provide a reliable recycled supply such as standby treatment units and clear well facilities, and any works, including site acquisition of the land that will be an integral part of the treatment process or is used for ultimate disposal of residues resulting from such treatment.
30. **Units of Measure:**
 - “MGD” shall mean million gallons per day.
 - “mg/l” shall mean milligrams per liter or parts per million (ppm).
 - “µg/l” shall mean micrograms per liter or parts per billion (ppb).
 - “cfs” shall mean cubic feet per second.
 - “ppm” shall mean parts per million.
 - “s.u.” shall mean standard units.
31. **“Upset”** means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the permittee. Any upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, lack of preventive maintenance, or careless of improper operations.
32. **“Visible sheen”** means the presence of a film or sheen upon or a discoloration of the surface of the discharge. A sheen can also be from a thin glistening layer of oil on the surface of the discharge.
33. **“Weekday”** means Monday – Friday.

Fact Sheet

This Fact Sheet is for information and justification of the permit limits only. Please note that it is not enforceable. This permitting decision is for renewal of the discharge Permit Number AR0043401 with Arkansas Department of Environmental Quality (ADEQ) Facility Identification Number (AFIN) 16-00936 to discharge to Waters of the State.

1. PERMITTING AUTHORITY

The issuing office is:

Arkansas Department of Environmental Quality
5301 Northshore Drive
North Little Rock, Arkansas 72118-5317

2. APPLICANT

The applicant's mailing address is:

City Water and Light Plant of the City of Jonesboro - Eastside Wastewater Treatment Plant
400 East Monroe, P.O. Box 1289
Jonesboro, AR 72403

The facility address is:

City Water and Light Plant of the City of Jonesboro - Eastside Wastewater Treatment Plant
5205 Ingels Road
Jonesboro, AR 72404

3. PREPARED BY

The permit was prepared by:

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4. PERMIT ACTIVITY

Previous Permit Effective Date: March 1, 2012
Previous Permit Expiration Date: February 28, 2017

The permittee submitted a permit renewal application on August 26, 2016. The previous discharge permit has been reissued for a 5-year term in accordance with regulations promulgated at 40 CFR Part 122.46(a).

DOCUMENT ABBREVIATIONS

In the document that follows, various abbreviations are used. They are as follows:

APC&EC – Arkansas Pollution Control and Ecology Commission

BAT - best available technology economically achievable

BCT - best conventional pollutant control technology

BMP - best management practice

BOD₅ - five-day biochemical oxygen demand

BPJ - best professional judgment

BPT - best practicable control technology currently available

CBOD₅ - carbonaceous biochemical oxygen demand

CD - critical dilution

CFR - Code of Federal Regulations

cfs - cubic feet per second

COD - chemical oxygen demand

COE - United States Corp of Engineers

CPP - continuing planning process

CWA - Clean Water Act

DMR - discharge monitoring report

DO - dissolved oxygen

ELG - effluent limitation guidelines

EPA - United States Environmental Protection Agency

ESA - Endangered Species Act

FCB - fecal coliform bacteria

gpm - gallons per minute

MGD - million gallons per day

MQL - minimum quantification level

NAICS - North American Industry Classification System

NH₃-N - ammonia nitrogen

NO₃ + NO₂-N - nitrate + nitrite nitrogen

NPDES - National Pollutant Discharge Elimination System

O&G - oil and grease

Reg. 2 - APC&EC Regulation No. 2

Reg. 6 - APC&EC Regulation No. 6

Reg. 8 - APC&EC Regulation No. 8

Reg. 9 - APC&EC Regulation No. 9

RP - reasonable potential

SIC - standard industrial classification

SSO – sanitary sewer overflow

TDS - total dissolved solids

TMDL - total maximum daily load

TP - total phosphorus

TRC - total residual chlorine

TSS - total suspended solids

UAA - use attainability analysis

USF&WS - United States Fish and Wildlife Service

USGS – United States Geological Survey

WET - Whole effluent toxicity

WQMP - water quality management plan
WQS - Water Quality standards
WWTP - wastewater treatment plant

Compliance and Enforcement History:

The compliance and enforcement history for this facility can be reviewed by using the following web link:

https://www.adeg.state.ar.us/downloads/WebDatabases/PermitsOnline/NPDES/PermitInformation/AR0043401_Compliance%20Review_20161004.pdf

5. SIGNIFICANT CHANGES FROM THE PREVIOUSLY ISSUED PERMIT

The permittee is responsible for carefully reading the permit in detail and becoming familiar with all of the changes therein:

1. The monthly total number of Sanitary Sewer Overflows (SSOs) and the monthly total volume of SSOs must be reported on the DMRs.
2. Ammonia limits were revised during November-March based on updated modeling analysis. See Section 12.D of this Fact Sheet for further information.
3. Phosphorus and Nitrate + Nitrite Nitrogen monitoring and reporting requirements have been removed from Part IA of the permit. Data has been collected for any future nutrient analysis of the receiving stream.
4. Fecal Coliform Bacteria limits were revised for May-September because the receiving stream is designated for primary contact (i.e. a watershed greater than 10 square miles). See Section 12.A of this Fact Sheet for further information.
5. The effluent limitation for Total Residual Chlorine (TRC) has been changed. See Section 12.A of this Fact Sheet for further explanation.
6. A Sub-Lethal WET limit for *C. dubia* has been added to Part IA of the permit. See Section 13 of this Fact Sheet for further information.
7. A requirement to submit, within 60 days of the effective date of the permit, either a written certification that existing TBLLs are protective of WQS or a written notification that the existing TBLLs will be revised has been added in Part IB and II.8. See Part II.8.B of the permit for further information.
8. The TRC condition from the previous permit has been modified to require the implementation of Department approved BMPs to reduce TRC to non-toxic levels. This condition is now Part II.7 and is further explained in Section 12.A of this Fact Sheet.
9. Removed Part II.7 and 8 from the previous permit regarding land application of the sludge. Sludge disposal practices are now solely discussed in Section 11 of this Fact Sheet and enforced in Part III.B.6 of the permit.
10. Part III.C.5 of the permit now requires that DMRs be submitted electronically via NetDMR.

6. RECEIVING STREAM SEGMENT AND DISCHARGE LOCATION

The outfall is located at the following coordinates based on Google Earth Pro using WGS84:

Latitude: 35° 47' 28.77" N; Longitude: 90° 37' 51.24" W

The receiving waters named:

Whiteman Creek, thence to Little Bay Ditch, thence to Ditch No. 9, thence to Ditch No. 10, thence to Straight Slough, thence to St. Francis Bay, thence to the St. Francis River in Segment 5A of the St. Francis River Basin. The receiving stream with USGS Hydrologic Unit Code (HUC) of 08020203 and reach #0336 is a Water of the State classified for primary and secondary contact recreation, raw water source for domestic (public and private), industrial, and agricultural water supplies; propagation of desirable species of fish and other aquatic life; and other compatible uses.

7. 303(d) LIST, TOTAL MAXIMUM DAILY LOADS, ENDANGERED SPECIES, AND ANTI-DEGRADATION CONSIDERATIONS

A. 303(d) List

The receiving stream is not listed on the currently approved 2008 303(d) list.

B. Applicable Total Maximum Daily Loads (TMDLs)

The facility is not listed in any TMDL reports.

C. Endangered Species

No comments on the application were received from the USF&WS. The draft permit and Fact Sheet were to the USF&WS for their review.

The Arkansas National Heritage Commission commented on the draft permit that the following species of conservation concern are known to occur in Little Bay Ditch at or within five miles downstream of the outfall:

Potamilus capax, Fat Pocketbook-federal concern (endangered)

D. Anti-Degradation

The limitations and requirements set forth in this permit for discharge into waters of the State are consistent with the Anti-degradation Policy and all other applicable water quality standards found in APC&EC Regulation No. 2.

8. OUTFALL, TREATMENT PROCESS DESCRIPTION, AND FACILITY CONSTRUCTION

The following is a description of the facility described in the application:

A. Design Flow: 9.0 MGD

B. Type of Treatment: screening, grit removal, extended aeration activated sludge, clarification, chlorination, dechlorination, post aeration, and aerobic sludge digestion

C. Discharge Description: treated municipal wastewater

D. Facility Status: This facility is classified as a major municipal since the design flow of the facility listed above is greater than 1.0 MGD.

E. Facility Construction: This permit does not authorize or approve the construction or modification of any part of the treatment system or facilities. Approval for such construction must be by permit issued under Reg. 6.202.

9. ACTIVITY

Under the Standard Industrial Classification (SIC) code of 4952 or North American Industry Classification System (NAICS) code of 221320, the applicant's activities are the operation of a sewage treatment plant.

10. INDUSTRIAL WASTEWATER CONTRIBUTIONS

This facility receives industrial process wastewater. Based on the applicant's effluent compliance history and the type of industrial contributions, standard Pretreatment Program implementation conditions are deemed appropriate at this time.

11. SEWAGE SLUDGE PRACTICES

Sludge is aerobically digested in a series of digesters. Land application of sludge is permitted by No-Discharge Permit No. 5142-W. Any change to sludge disposal method shall be in accordance with Part III.B.6 of the permit.

12. DEVELOPMENT AND BASIS FOR PERMIT CONDITIONS

The Arkansas Department of Environmental Quality has determined to issue a renewal permit for the discharge described in the application. Permit requirements are based on federal regulations (40 CFR Parts 122, 124, and Subchapter N), the National Pretreatment Regulation in 40 CFR Part 403 and regulations promulgated pursuant to the Arkansas Water and Air Pollution Control Act (Ark. Code Ann. 8-4-101 et seq.). All of the information contained in the application, including all of the submitted effluent testing data, was reviewed to determine the need for effluent limits and other permit requirements.

The following is an explanation of the derivation of the conditions of the renewal permit and the reasons for them or, in the case of notices of intent to deny or terminate, reasons suggesting the decisions as required under 40 CFR Part 124.7.

Technology-Based Versus Water Quality-Based Effluent Limitations and Conditions

Following regulations promulgated at 40 CFR Part 122.44, the renewal permit limits are based on either technology-based effluent limits pursuant to 40 CFR Part 122.44 (a) or on State water quality standards and requirements pursuant to 40 CFR Part 122.44 (d), whichever are more stringent as follows:

| Parameter | Water Quality-Based | | Technology-Based/BJP | | Previous Permit | | Permit Limit | |
|------------------------|---|-----------------|----------------------|-----------------|-------------------------------|-----------------|---|-----------------|
| | Monthly Avg. mg/l | 7-day Avg. mg/l | Monthly Avg. mg/l | 7-day Avg. mg/l | Monthly Avg. mg/l | 7-day Avg. mg/l | Monthly Avg. mg/l | 7-day Avg. mg/l |
| CBOD5 | 20 | 30 | 25 | 40 | 20 | 30 | 20 | 30 |
| TSS | >30* | >45* | 30 | 45 | 30 | 45 | 30 | 45 |
| NH3-N | | | | | | | | |
| (April – October) | 2.1 | 5.2 | N/A | N/A | 2.1 | 5.2 | 2.1 | 5.2 |
| (November – March) | 4.0 | 6.0 | N/A | N/A | 5.9 | 10.5 | 4.0 | 6.0 |
| DO | | | | | | | | |
| (May – October) | 5.0 (Inst. Min.) | | N/A | | 5.0 (Inst. Min.) | | 5.0 (Inst. Min.) | |
| (November – April) | 7.0 (Inst. Min.) | | N/A | | 7.0 (Inst. Min.) | | 7.0 (Inst. Min.) | |
| FCB (col/100 ml) | | | | | | | | |
| (May-September) | 200 | 400 | N/A | N/A | 1000 | 2000 | 200 | 400 |
| (November-April) | 1000 | 2000 | N/A | N/A | 1000 | 2000 | 1000 | 2000 |
| TRC (Inst. Max.) | N/A | | 0.011 | | <0.1 | | 0.011 | |
| pH | 6.0-9.0 s.u. | | 6.0-9.0 s.u. | | 6.0-9.0 s.u. | | 6.0-9.0 s.u. | |
| WET <i>P. promelas</i> | <u>Lethality</u> : Not < 100% | | N/A | | <u>Lethality</u> : Not < 100% | | <u>Lethality</u> : Not < 100% | |
| WET <i>C. dubia</i> | <u>Lethality</u> : Not < 100% <u>Sub-Lethality</u> : Not < 80% | | N/A | | <u>Lethality</u> : Not < 100% | | <u>Lethality</u> : Not < 100% <u>Sub-Lethality</u> : Not < 80% | |

* Technology-based limit meets water quality based on corresponding SOD rate used in model.

A. Justification for Limitations and Conditions of the Renewal Permit

| Parameter | Water Quality or Technology | Justification |
|--------------------|-----------------------------|---|
| CBOD ₅ | Water Quality | Modeling analysis dated October 6, 2016, CWA § 402(o), and previous permit |
| TSS | Technology | 40 CFR 133.102(b), 40 CFR 122.44(l), and previous permit |
| NH ₃ -N | Water Quality | Reg. 2.512 (April-October), Modeling analysis dated October 6, 2016 (November-March), CWA § 402(o), and previous permit |
| DO | Water Quality | Reg. 2.505, Modeling analysis dated October 6, 2016, CWA § 402(o), and previous permit |
| FCB ¹ | Water Quality | Reg. 2.507, CWA § 402(o), and previous permit |
| TRC ² | Water Quality | Reg. 2.409, CWA § 402(o), and previous permit |
| pH | Water Quality | Reg. 2.504, CWA § 402(o), and previous permit |
| WET | Water Quality | Reg. 2.409, CPP, CWA § 402(o), and previous permit |

1 FCB

APC&EC Reg. 2.507 states indirectly that outfalls with a greater than 10 mi² watershed are designated for primary and secondary contact recreation. The regulation further assigns FCB limits for the primary contact recreation season (May – September) of 200 and 400 coliforms/100 ml, monthly average and 7-day average respectively. Prior to this renewal permit, the facility's receiving water was designated for secondary contact recreation only; therefore, the limits for FCB during the primary contact recreation season have been lowered to 200 and 400 coliforms/100 ml. Although the facility would have only exceeded these limits once in the past permit term, the Department is granting a 3-year schedule of compliance for the new FCB limits due to the additional required limit change in TRC, the resulting pollutant during the disinfection process.

2 TRC

EPA considers concentrations at the edge of the mixing zone higher than 0.011 mg/l (Chronic Criteria) to be toxic to aquatic organisms. Since the receiving stream has a 7Q10 of 0 cfs, the EPA criteria must be included as an end of pipe limit thus updating the previous TRC limit of <0.1 mg/l to 0.011 mg/l. A review of the TRC data submitted during the previous permit term show TRC values ranging from 0.03 mg/l to 0.09 mg/l with an average of 0.068 mg/l. Because the facility is not already in compliance with the new limit, a 3 year compliance schedule has been included in Part IB of this permit.

B. **Anti-backsliding**

The renewal permit is consistent with the requirements to meet Anti-backsliding provisions of the Clean Water Act (CWA), Section 402(o) [40 CFR 122.44(l)]. The final effluent limitations for reissuance permits must be as stringent as those in the previous permit, unless the less stringent limitations can be justified using exceptions listed in CWA 402(o)(2), CWA 303(d)(4), or 40 CFR 122.44 (l)(2)(i).

The renewal permit meets or exceeds the requirements of the previous permit.

C. **Limits Calculations**

1. Mass limits:

In accordance with 40 CFR 122.45(f)(1), all pollutants limited in permits shall have limitations expressed in terms of mass if feasible. 40 CFR 122.45(f)(2) allows for pollutants which are limited in terms of mass to also be limited in terms of other units of measurement.

The calculation of the loadings (lbs/day) uses a design flow of 9.0 MGD and the following equation:

$$\text{Mass (lbs/day)} = \text{Concentration (mg/l)} \times \text{Flow (MGD)} \times 8.34$$

2. 7-Day Average Limits:

The 7-day average limits for NH₃-N (November-March) and CBOD₅ are based on Section 5.4.2 of the Technical Support Document for Water Quality-Based Toxics Control:

$$\text{7-day average limits} = \text{monthly average limits} \times 1.5$$

The 7-day average limit for TSS is based on 40 CFR 133.102(b)(2).

The 7-day average limit for NH₃-N (April-October) are based on the requirements of Reg. 2.512.

The 7-day average limits for FCB are based on Reg. 2.507.

D. **Ammonia-Nitrogen (NH₃-N)**

The water quality effluent limitations for Ammonia are based either on DO-based effluent limits or on toxicity-based standards, whichever are more stringent. The toxicity-based effluent limitations are based on Reg. 2.512 and the CPP. The NH₃-N limits for November-March are based on an updated dissolved oxygen modeling analysis dated October 6, 2016. The previous model used an incorrect sediment oxygen demand rate which corresponded to a TSS projection of 20 mg/l. The updated model corrects the SOD rate to a value corresponding to a TSS projection of 30 mg/l. It also corrects the stream hydraulics to more accurate values derived from an empirical relationship between flow rate, stream depth, and velocity using power functions in a spreadsheet. This spreadsheet can be seen in the following WQMP summary.

https://www.adeg.state.ar.us/downloads/WebDatabases/PermitsOnline/NPDES/PermitInformation/AR0043401_WQMP%20Summary_20161006.pdf

E. **208 Plan (Water Quality Management Plan)**

The 208 Plan, developed by the ADEQ under provisions of Section 208 of the federal Clean Water Act, is a comprehensive program to work toward achieving federal water goals in Arkansas. The initial 208 Plan, adopted in 1979, provides for annual updates, but can be revised more often if necessary.

The 208 Plan was updated to revise the monthly average NH₃-N limit from 5.9 mg/l to 4.0 mg/l for the months of November-March. This 208 Plan update was public noticed with the draft permit.

F. **Priority Pollutant Scan (PPS)**

ADEQ has reviewed and evaluated the effluent in accordance with the potential toxicity of each analyzed pollutant using the procedures outlined in the Continuing Planning Process (CPP).

The concentration of each pollutant after mixing with the receiving stream was compared to the applicable water quality standards as established in the Arkansas Water Quality Standards (AWQS), Regulation No. 2 (Reg. 2.508) and criteria obtained from the "Quality Criteria for Water, 1986 (Gold Book)".

Under Federal Regulation 40 CFR Part 122.44(d), as adopted by Regulation No. 6, if a discharge poses the reasonable potential to cause or contribute to an exceedance above a water quality standard, the permit must contain an effluent limitation for that pollutant. Effluent limitations for the toxicants listed below have been derived in a manner consistent with the Technical Support Document (TSD) for Water Quality-based Toxics Control (EPA, March 1991), the CPP, and 40 CFR Part 122.45(c).

The following pollutants were reported above detection levels:

| Pollutant | Concentration Reported, $\mu\text{g/l}$ | MQL, $\mu\text{g/l}$ |
|----------------------------|---|----------------------|
| Arsenic, Total Recoverable | 0.593 | 0.5 |
| Copper, Total Recoverable | 4.09 | 0.5 |
| Nickel, Total Recoverable | 1.11 | 0.5 |
| Zinc, Total Recoverable | 37.9 | 20 |

Instream Waste Concentrations (IWCs) were calculated in the manner described in Appendix D of the CPP and compared to the applicable Criteria. The following tables summarize the results of the analysis. The complete evaluation can be viewed on the Department's website at the following address:

https://www.adeg.state.ar.us/downloads/WebDatabases/PermitsOnline/NPDES/PermitInformation/AR0043401_PPS%20Analysis_20160928.pdf

1. Aquatic Toxicity Evaluation

b. Acute Criteria Evaluation

| Pollutant | Concentration Reported (C_e) $\mu\text{g/l}$ | $C_e \times 2.13^1$ | Instream Waste Concentration (IWC) | Criteria ² | Reasonable Potential (Yes/No) |
|---------------------------|--|---------------------|------------------------------------|------------------------|-------------------------------|
| | | | Acute, $\mu\text{g/l}$ | Acute, $\mu\text{g/l}$ | |
| Copper, Total Recoverable | 4.09 | 8.71 | 8.71 | 38.87 | No |
| Nickel, Total Recoverable | 1.11 | 2.36 | 2.36 | 2603.30 | No |
| Zinc, Total Recoverable | 37.9 | 80.73 | 80.73 | 319.04 | No |

¹ Statistical ratio used to estimate the 95th percentile using a single effluent concentration or the geometric mean of a dataset.

² Criteria are from Reg. 2.508 unless otherwise specified.

c. Chronic Criteria Evaluation

| Pollutant | Concentration Reported (C_e) $\mu\text{g/l}$ | $C_e \times 2.13^1$ | Instream Waste Concentration (IWC) | Criteria ² | Reasonable Potential (Yes/No) |
|---------------------------|--|---------------------|------------------------------------|--------------------------|-------------------------------|
| | | | Chronic, $\mu\text{g/l}$ | Chronic, $\mu\text{g/l}$ | |
| Copper, Total Recoverable | 4.09 | 8.71 | 8.71 | 26.41 | No |
| Nickel, Total Recoverable | 1.11 | 2.36 | 2.36 | 289.12 | No |
| Zinc, Total Recoverable | 37.9 | 80.73 | 80.73 | 291.33 | No |

¹ Statistical ratio used to estimate the 95th percentile using a single effluent concentration or the geometric mean of a dataset.

² Criteria are from Reg. 2.508 unless otherwise specified.

2. Human Health (Bioaccumulation) Evaluation

| Pollutant | Concentration Reported (C_e) $\mu\text{g/l}$ | $C_e \times 2.13^1$ | Instream Waste Concentration (IWC) | Criteria | Reasonable Potential (Yes/No) |
|----------------------------|--|---------------------|------------------------------------|------------------|-------------------------------|
| Arsenic, Total Recoverable | 0.593 | 1.26 | 1.26 | 1.4 ² | No |

¹ Statistical ratio used to estimate the 95th percentile using a single effluent concentration or the geometric mean of a dataset.

² Adapted from "National Recommended Water Quality Criteria: 2002 – Human Health Criteria Calculation Matrix", EPA. The respective WQC from the noted reference are Consumption of Organism Only values. The values from the reference are for a lifetime risk factor of 10^{-6} . These values have been multiplied by 10 to correspond to human health criteria lifetime risk factor of 10^{-5} as stated in Reg. 2.508.

ADEQ has determined from the submitted information that the discharge does not pose the reasonable potential to cause or contribute to an exceedance above a listed Criteria. A reopener clause has been included in the permit (see Part II.3) to provide permit limits if state water quality standards are developed for the applicable pollutants, and the data shows that there is a reasonable potential for the discharge to violate those water quality standards.

13. WHOLE EFFLUENT TOXICITY

Section 101(a)(3) of the Clean Water Act states that ".....it is the national policy that the discharge of toxic pollutants in toxic amounts be prohibited." In addition, ADEQ is required under 40 CFR Part 122.44(d)(1), adopted by reference in Regulation 6, to include conditions as necessary to achieve water quality standards as established under Section 303 of the Clean Water Act. Arkansas has established a narrative criteria which states "toxic materials shall not be present in receiving waters in such quantities as to be toxic to human, animal, plant or aquatic life or to interfere with the normal propagation, growth and survival of aquatic biota."

Whole effluent toxicity (WET) testing is the most direct measure of potential toxicity which incorporates the effects of synergism of effluent components and receiving stream water quality characteristics. It is the national policy of EPA to use bioassays as a measure of toxicity to allow evaluation of the effects of a discharge upon a receiving water (49 Federal Register 9016-9019, March 9, 1984). EPA Region 6 and the State of Arkansas are now implementing the Post Third Round Policy and Strategy established on September 9, 1992, and EPA Region 6 Post-Third Round Whole Effluent Toxicity Testing Frequencies, revised March 13, 2000. Whole effluent toxicity testing of the effluent is thereby required as a condition of this permit to assess potential toxicity. The whole effluent toxicity testing procedures stipulated as a condition of this permit are as follows:

TOXICITY TESTS

Chronic WET

FREQUENCY

Once/quarter

Requirements for measurement frequency are based on the CPP.

Since 7Q10 is less than 100 cfs (ft^3/sec) and dilution ratio is less than 100:1, chronic WET testing requirements will be included in the permit.

The calculations for dilution used for chronic WET testing are as follows:

$$\text{Critical dilution (CD)} = (\text{Qd}/(\text{Qd} + \text{Qb})) \times 100$$

$$\text{Qd} = \text{Design flow} = 9.0 \text{ MGD} = 13.93 \text{ cfs}$$

$$7\text{Q}10 = 0 \text{ cfs}$$

$$\text{Qb} = \text{Background flow} = (0.67) \times 7\text{Q}10 = 0 \text{ cfs}$$

$$\text{CD} = (13.93 \text{ cfs}) / (13.93 \text{ cfs} + 0 \text{ cfs}) = 1.0 \text{ or } 100\%$$

Toxicity tests shall be performed in accordance with protocols described in "Short-term Methods for Estimating the Chronic Toxicity of Effluents and Receiving Waters to Freshwater Organisms", EPA/600/4-91/002, July 1994. A minimum of five effluent dilutions in addition to an appropriate control (0%) are to be used in the toxicity tests. These additional effluent concentrations are 32%, 42%, 56%, 80%, and 100% (See the CPP). The low-flow effluent concentration (critical dilution) is defined as 100% effluent. The requirement for chronic WET tests is based on the magnitude of the facility's discharge with respect to receiving stream flow. The stipulated test species, *Ceriodaphnia dubia* and the Fathead minnow (*Pimephales promelas*) are representative of organisms indigenous to the geographic area of the facility; the use of these is consistent with the requirements of the State water quality standards. The WET testing frequency has been established to provide data representative of the toxic potential of the facility's discharge, in accordance with the regulations promulgated at 40 CFR Part 122.48.

Results of all dilutions as well as the associated chemical monitoring of pH, temperature, hardness, dissolved oxygen conductivity, and alkalinity shall be reported according to EPA-821-R-02-013, October 2002 and shall be submitted as an attachment to the Discharge Monitoring Report (DMR).

This permit may be reopened to require further WET testing studies, Toxicity Reduction Evaluation (TRE) and/or effluent limits if WET testing data submitted to the Department shows toxicity in the permittee's discharge. Modification or revocation of this permit is subject to the provisions of 40 CFR 122.62, as adopted by reference in APC&EC Regulation No. 6. Increased or intensified toxicity testing may also be required in accordance with Section 308 of the Clean Water Act and Section 8-4-201 of the Arkansas Water and Air Pollution Control Act (Act 472 of 1949, as amended).

Administrative Records

The following information summarizes toxicity tests submitted by the permittee during the term of the current permit at Outfall 001.

| | | | | | |
|-----------------------------|-------------------------------|-----------------------------|---------------------|-----------------|-----|
| Permit Number: | AR0043401 | AFIN: | 16-00936 | Outfall Number: | 001 |
| Date of Review: | 6/26/2017 | Reviewer: | M. Barnett | | |
| Facility Name: | Jonesboro CWL – Eastside WWTP | | | | |
| Previous Dilution series: | 32, 42, 56, 75, 100 | Proposed Dilution Series: | 32, 42, 56, 80, 100 | | |
| Previous Critical Dilution: | 100 | Proposed Critical Dilution: | | | |
| Previous TRE activities: | 1992 | | | | |

Frequency recommendation by species

| | |
|--|------------------|
| <i>Pimephales promelas</i> (Fathead minnow): | once per quarter |
| <i>Ceriodaphnia dubia</i> (water flea): | once per quarter |

TEST DATA SUMMARY

| TEST DATE | Vertebrate (<i>Pimephales promelas</i>) | | Invertebrate (<i>Ceriodaphnia dubia</i>) | |
|------------|---|------------|--|------------|
| | Lethal | Sub-Lethal | Lethal | Sub-Lethal |
| | NOEC | NOEC | NOEC | NOEC |
| 1/31/2012 | 100 | 100 | 100 | 100 |
| 1/31/2012 | 100 | 100 | 100 | 100 |
| 2/28/2012 | | | 100 | 100 |
| 2/28/2012 | | | 100 | 100 |
| 6/30/2012 | 100 | 100 | | |
| 6/30/2012 | 100 | 100 | 100 | 100 |
| 9/30/2012 | 100 | 100 | 100 | 100 |
| 9/30/2012 | 100 | 100 | 100 | 100 |
| 12/31/2012 | 100 | 100 | 100 | 100 |
| 12/31/2012 | 100 | 100 | 100 | 100 |
| 3/31/2013 | 100 | 100 | 100 | 100 |
| 6/30/2013 | 100 | 100 | 100 | 75 |
| 9/30/2013 | 100 | 100 | 100 | 100 |
| 12/31/2013 | 100 | 100 | 100 | 100 |
| 1/31/2014 | 100 | 100 | 0 | 0 |
| 1/31/2014 | 100 | 100 | 100 | 100 |
| 2/28/2014 | | | 100 | 100 |
| 2/28/2014 | | | 32 | 0 |
| 3/31/2014 | | | 100 | 32 |
| 3/31/2014 | | | 100 | 100 |
| 4/30/2014 | | | 100 | 100 |
| 4/30/2014 | | | 100 | 100 |
| 6/30/2014 | | | 100 | 75 |
| 6/30/2014 | | | 100 | 100 |
| 7/31/2014 | 100 | 100 | 100 | 100 |
| 8/30/2014 | 100 | 100 | 100 | 100 |
| 8/30/2014 | | | 100 | 100 |
| 9/30/2014 | | | 100 | 100 |
| 12/31/2014 | 100 | 100 | 100 | 100 |
| 2/28/2015 | 100 | 100 | | |
| 3/31/2015 | | | 100 | 100 |
| 6/30/2015 | 100 | 100 | 100 | 100 |
| 7/31/2015 | 100 | 100 | | |

| | | | | |
|------------|-----|-----|-----|-----|
| 8/30/2015 | | | 100 | 100 |
| 12/31/2015 | 100 | 100 | 100 | 100 |
| 3/31/2016 | 100 | 100 | 100 | 100 |
| 6/30/2016 | 100 | 100 | 100 | 100 |
| 9/30/2016 | 100 | 100 | 100 | 75 |
| 12/31/2016 | 100 | 100 | 100 | 100 |
| 3/31/2017 | 100 | 100 | 100 | 100 |
| 6/30/2017 | 100 | 100 | 100 | 100 |

Failures noted in BOLD

REASONABLE POTENTIAL CALCULATIONS

| | Vertebrate Lethal | Vertebrate Sub-lethal | Invertebrate Lethal | Invertebrate Sub-Lethal |
|--|-------------------|-----------------------|---------------------|-------------------------|
| Min NOEC Observed | 100 | 100 | 31 | 31 |
| TU at Min Observed | 1.00 | 1.00 | 3.23 | 3.23 |
| Count | 27 | 27 | 38 | 38 |
| Failure Count | 0 | 0 | 2 | 6 |
| Mean | 1.000 | 1.000 | 1.114 | 1.199 |
| Std. Dev. | 0.000 | 0.000 | 0.492 | 0.598 |
| CV | 0 | 0 | 0.4 | 0.5 |
| RPMF | 0 | 0 | 1.2 | 1.3 |
| Reasonable Potential | 0.000 | 0.000 | 3.871 | 4.194 |
| 100/Critical dilution | 1.000 | 1.000 | 1.000 | 1.000 |
| Does Reasonable Potential Exist | No | No | Yes | Yes |

PERMIT ACTION

| |
|---|
| <i>P. promelas</i> - chronic limit 51714 - lethal 100%, sub-lethal 80%, 3 yr compliance schedule for sub-lethal |
| <i>C. dubia</i> - chronic limit 51710 - lethal 100%, sub-lethal 80%, 3 yr compliance schedule for sub-lethal |

Additional requirements (including WET Limits) rationale/comments concerning permitting:

P. promelas and *C. dubia* chronic limits are being carried forward from the previous permit based on anti-backsliding requirements in 40 CFR 122.44(l). The facility does not meet the 40 CFR 122.44(l) requirements that would allow removal of WET limits. "...unless the circumstances on which the previous permit was based have materially and substantially changed since the time the permit was issued ..."

Reasonable potential exists for *C. dubia* sub-lethality. Although reasonable potential does not exist for *P. promelas* sub-lethality, according to EPA Region 6, chronic limits are to be inclusive of both toxicity endpoints (lethality and sub-lethality). Permit will include a 3 year compliance schedule for the *P. promelas* and *C. dubia* sub-lethal limits.

The permittee shall submit progress reports addressing the progress towards attaining the final effluent limits for *P. promelas* and *C. dubia* sub-lethality according to the following schedule:

| ACTIVITY | DUE DATE |
|----------------------|-------------------------------------|
| Progress Report | One (1) year from effective date |
| Progress Report | Two (2) years from effective date |
| Achieve Final Limits | Three (3) years from effective date |

Compliance with final limits for *P. promelas* and *C. dubia* sub-lethal limits is required three (3) years from the effective date of the permit.

14. STORMWATER REQUIREMENTS

The federal regulations at 40 CFR 122.26(b)(14)(ix) require major municipal dischargers to have NPDES permit coverage for stormwater discharges from the facility. These requirements include the development and implementation of a Stormwater Pollution Prevention Plan (SWPPP) to control the quality of stormwater discharges from the facility. In lieu of the development of a SWPPP, the facility may obtain a “No Exposure” Exclusion in accordance with 40 CFR 122.26(g) if several conditions can be certified. This facility was issued a “No Exposure” Exclusion or stormwater permit coverage under NPDES Tracking number ARR000154.

15. SAMPLE TYPE AND FREQUENCY

Regulations require permits to establish monitoring requirements to yield data representative of the monitored activity [40 CFR Part 122.48(b)] and to ensure compliance with permit limitations [40 CFR Part 122.44(i)(1)].

Requirements for sample type and sampling frequency are based on the previous discharge permit.

| Parameter | Previous Permit | | Renewal Permit | |
|-----------|---------------------|------------------|---------------------|------------------|
| | Frequency of Sample | Sample Type | Frequency of Sample | Sample Type |
| Flow | once/day | totalizing meter | once/day | totalizing meter |
| CBOD5 | three/week | composite | three/week | composite |
| TSS | three/week | composite | three/week | composite |
| NH3-N | three/week | composite | three/week | composite |
| DO | three/week | grab | three/week | grab |
| FCB | three/week | grab | three/week | grab |
| TRC | three/week | grab | three/week | grab |
| pH | three/week | grab | three/week | grab |
| WET | once/quarter | composite | once/quarter | composite |

16. PERMIT COMPLIANCE SCHEDULE

A 60 day Schedule of Compliance has been included for the submittal of documentation either certifying that existing TBLLs are up to date on current state water quality standards or notifying the Department of the intention to update existing TBLLs within 12 months of the effective date of the permit in accordance with the Pretreatment Program (40 CFR Part 403).

A Schedule of Compliance has been included in this permit for FCB, TRC, and *C. dubia* sub-lethal WET. Compliance with all permit requirements is required in accordance with the schedule provided in Part IB of the permit. DMR data shows the facility currently cannot meet the new TRC and *C. dubia* sub-lethal limits. Also, due to the new TRC limit, potential exists for FCB to exceed the new limits for May – September. Therefore, the Department has chosen to exercise its discretion provided

for in Reg. 2 to allow a 3-year Schedule of Compliance for the new limits with annual progress reports.

17. MONITORING AND REPORTING

The applicant is at all times required to monitor the discharge on a regular basis and report the results monthly. The monitoring results will be available to the public.

18. SOURCES

The following sources were used to draft the permit:

- A. Application No. AR0043401 received August 26, 2016.
- B. Arkansas Water Quality Management Plan (WQMP).
- C. APC&EC Regulation No. 2.
- D. APC&EC Regulation No. 3.
- E. APC&EC Regulation No. 6 which incorporates by reference certain federal regulations included in Title 40 of the Code of Federal Regulations at Reg. 6.104.
- F. 40 CFR Parts 122, 125, 133, and 403.
- G. Discharge permit file AR0043401.
- H. Discharge Monitoring Reports (DMRs).
- I. "2008 Integrated Water Quality Monitoring and Assessment Report", ADEQ.
- J. "2008 List of Impaired Waterbodies (303(d) List)", ADEQ, February 2008.
- K. "Identification and Classification of Perennial Streams of Arkansas", Arkansas Geological Commission.
- L. Continuing Planning Process (CPP).
- M. Technical Support Document For Water Quality-based Toxic Control.
- N. [Priority Pollutant Scan \(PPS\) Evaluation dated September 28, 2016.](#)
- O. [Compliance Review Memo from L. Allen-Daniel to A. Kreps dated October 4, 2016.](#)
- P. [Modeling analysis dated October 6 2016.](#)
- Q. USGS StreamStats 3.0 web-based program.
- R. [Site Visit dated October 13, 2016.](#)
- S. [ADH Comment received June 5, 2017.](#)
- T. [ANHC Comment letter received June 8, 2017.](#)
- U. [Permittee Draft Comments received June 15, 2017.](#)

19. POINT OF CONTACT

For additional information, contact:

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**RESPONSE TO COMMENTS
FINAL PERMITTING DECISION**

Permit No.: AR0043401
Applicant: City Water and Light Plant of the City of Jonesboro
Eastside Wastewater Treatment Plant
Prepared by: Alex Kreps

The following are responses to comments received regarding the draft permit number above and are developed in accordance with regulations promulgated at 40 C.F.R. §124.17 as incorporated in APCEC Regulation 6.104(A)(5), APC&EC Regulation No. 8 Administrative Procedures, and A.C.A. §8-4-203(e)(2).

Introduction

The above permit was submitted for public comment on May 16, 2017. The public comment period ended on June 15, 2017.

This document contains a summary of the comments that the ADEQ received during the public comment period. A summary of the changes to the NPDES Permit can be found on the last page of this document.

The following people or organizations sent comments to the ADEQ during the public notice. A total of five comments were raised by three separate commenters.

| Commenter | Number of Comments Raised |
|--|---------------------------|
| 1. Lyle Godfrey (Arkansas Department of Health) | 1 |
| 2. Katie Shannon (Arkansas National Heritage Commission) | 1 |
| 3. Jay Earley (City Water & Light Plant Jonesboro) | 3 |

Comment 1 According to the coordinates provided in the submittal, the discharge outfall is not located at a point into Whiteman creek as the description in the submittal suggest. The Engineering Section suggests that the coordinates should be updated to reflect the description provided within the submittal.

Response: Thank you for bringing this inconsistency to the Department’s attention. In fact, both the coordinates in the draft renewal permit and in the renewal application were incorrect. The coordinates in the previous permit, as confirmed on the site visit dated October 13, 2016, are correct. The outfall coordinates in the renewal permit have been corrected to the outfall coordinates in the previous permit.

Comment 2 The following species of conservation concern are known to occur in Little Bay Ditch at or within five miles downstream of the outfall:

Potamilus capax, Fat Pocketbook-federal concern (endangered)

We are providing this information for your use in the preparation and review of this permit. The information may be appropriate to include in the section of the permit which

addresses the receiving stream and endangered species. This letter is intended to make the Department and applicant aware that sensitive resources may occur in the area. It is not intended as an objection to the issuance of the permit.

Response: The limits in the permit are designed to protect all beneficial uses of the receiving waters, including propagation of desirable species of fish and other aquatic life, which includes the above species of concern. Therefore, ADEQ has determined that the final permit limits will serve to help protect the species of concern identified above.

Comment 3 Regarding Part II, Item #7 (page 12 of Part II), CWL respectfully requests that ADEQ clarify the second paragraph of this section.

- It appears that this section contradicts footnote #2 of the limitations table (page 2 of Part IA). Is CWL required to use a chlorine test method with a “detection level” of ≤ 0.033 mg/L (footnote #2, page 2, of Part IA)? Or are we to use a chlorine test method with a “minimum quantification level” of ≤ 0.033 mg/L (Page 12, Item #7 of Part II)?
- CWL’s current 40 CFR 136 approved method meets the “detection level” criteria, but it does not meet the “minimum quantification level” criteria. If CWL is required to use a test method with a minimum quantification level of ≤ 0.033 mg/L, we respectfully request a three year schedule of compliance.

Response: The use of the phrase “detection level” in Footnote #2 of Part IA is synonymous to the use of the phrase “minimum quantification level” in Part II.7. Using the equation in Part II.7, the required “method detection limit,” or MDL, of the TRC test method is required to be ≤ 0.010 mg/L. A 3-year schedule of compliance is already in place for meeting the new TRC requirements as Part IB of the permit.

Comment 4 Regarding Page 13 of the Fact Sheet, the Test Data Summary table reflects three WET test results in February of 2012 (2/28/2012). CWL only performed two tests in the month of February 2012 (see attached WET test DMR for February 2012). The two tests performed were for *C. dubia* only and both tests passed lethal and sub-lethal testing.

Response: Upon further review of the data, ADEQ noted that the third *C. dubia* test in February 2012 was a TRE screening test and not a full dilution series WET test. This data has been removed from the WET testing review on Page 13 of the Fact Sheet. It is noted that the two full dilution series *C. dubia* tests conducted in February 2012 passed both the lethal and sub-lethal endpoints. Additionally, the WET testing review on Page 13 of the Fact Sheet has been revised to include the most recent data.

Comment 5 Regarding Page 13 of the Fact Sheet, the Test Data Summary table reflects a failed *P. promelas* sub-lethal failure over the last five years. Our records indicate that both tests listed in the table passed lethal and sub-lethal testing for *P. promelas* (see attached WET test DMR for 4/1/20012-6/30/2012). CWL respectfully requests that ADEQ review and revise the limits and conditions of the permit based on this corrected data. CWL identified the following sections in need of revision: the sub-lethal limit for *P. promelas* (Part I, Section A, Limitations and Monitoring requirements), the reasonable potential calculations (page 14 of the Fact Sheet) and the Whole Effluent Toxicity Limits section (page 3 of Part II). CWL requests that the sub-sections addressing “Persistent Sub-Lethal Effects” and

“Monitoring Frequency Reductions” are added back to the Whole Effluent Toxicity Limits section. CWL may have overlooked other sections of the draft permit in need of revision.

Response: Upon further review of the data, ADEQ noted that the June 2012 *P. promelas* test conducted by American Interplex passed both the lethal and sub-lethal endpoints. The June 2012 *C. dubia* test conducted by American Interplex did note sub-lethal toxicity; however, it was deemed an invalid test due to an interrupted dose response. The WET testing review on Page 13 of the Fact Sheet has been corrected. ADEQ agrees that “CWL has no record of a *P. promelas* sub-lethal failure over the last five years.” However, *P. promelas* chronic limits are continued from the previous permit. At this time, ADEQ is unable to remove the chronic WET limits due to anti-backsliding requirements. The facility does not meet the criteria for limit removal such as an error in calculation or upgrades to facility. Although reasonable potential does not exist for *P. promelas* sub-lethality, according to EPA Region 6, chronic limits are to be inclusive of both toxicity endpoints (lethality and sub-lethality). No revisions will be made in the permit regarding *P. promelas* limits.

| Summary of Changes to the permit | | | | |
|----------------------------------|--|--|--------------------------------|-----------|
| Part | Draft Permit | Final Permit | Justification | Comment # |
| Cover Page | Outfall 001: Latitude: 35° 47' 27.33" N; Longitude: 90° 37' 36.37" W | Outfall 001: Latitude: 35° 47' 28.77" N; Longitude: 90° 37' 51.24" W | Previous Permit and Site Visit | 1 |
| Fact Sheet | The Fact Sheet has been updated as described in the responses to comments 2, 4, and 5 above. | | | |