

**AUTHORIZATION TO DISCHARGE WASTEWATER UNDER
THE NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM AND
THE ARKANSAS WATER AND AIR POLLUTION CONTROL ACT**

In accordance with the provisions of the Arkansas Water and Air Pollution Control Act (Ark. Code Ann. 8-4-101 et seq.), and the Clean Water Act (33 U.S.C. § 1251 et seq.),

City of Helena-West Helena
West Helena Water Utilities

is authorized to discharge treated municipal wastewater from a facility located as follows: Southwest of West Helena off Old Little Rock Road, West Helena, AR 72390, in Phillips County.

Facility Coordinates: Latitude: 34° 32' 00.70" N; Longitude: 90° 40' 17.76" W

Receiving stream: Mississippi River in Segment 6B of the Mississippi River Basin.

The permitted outfall is located at the following coordinates:

Outfall 001: Latitude: 34° 29' 53" N; Longitude: 90° 35' 30" W

Discharge shall be in accordance with effluent limitations, monitoring requirements, and other conditions set forth in this permit. Per Part III.D.10, the permittee must re-apply 180 days prior to the expiration date below for permit coverage to continue beyond the expiration date.

Effective Date: September 1, 2024
Expiration Date: August 31, 2029

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Arkansas Department of Energy and Environment
Division of Environmental Quality

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Issue Date

PART I PERMIT REQUIREMENTS

SECTION A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS: OUTFALL 001 - treated municipal wastewater.

During the period beginning on the effective date and lasting until the date of expiration, the permittee is authorized to discharge from Outfall 001. Such discharges shall be limited and monitored by the permittee as specified below as well as Parts II and III. See Part IV for all definitions.

<u>Effluent Characteristics</u>	<u>Discharge Limitations</u>			<u>Monitoring Requirements</u>	
	Mass (lbs/day, else specified)	Concentration (mg/l, else specified)		Frequency	Sample Type
	Monthly Avg.	Monthly Avg.	7-Day Avg.		
Flow	N/A	Report, MGD	Report, MGD (Daily Max.)	once/day	continuous
Overflows	monthly total SSOs (occurrences/month)			see comments ¹	
Overflow Volume	monthly total volume of SSOs (gallons/month)			see comments ¹	
Carbonaceous Biochemical Oxygen Demand (CBOD ₅)	250.2	25	40	once/week	composite
Total Suspended Solids (TSS)	900.7	90.0	135	once/week	composite
Ammonia Nitrogen (NH ₃ -N)	150.1	15.0	22.5	once/week	composite
Dissolved Oxygen (DO)	N/A	2.0 (Inst. Min.)		once/week	grab
Fecal Coliform Bacteria (FCB)		(colonies/100ml)			
(May – September)	N/A	200	400	once/week	grab
(October – April)	N/A	1000	2000	once/week	grab
Total Phosphorus (TP)	N/A	Report	Report	once/year	grab
Nitrate + Nitrite Nitrogen (NO ₃ + NO ₂ -N)	N/A	Report	Report	once/year	grab
pH	N/A	<u>Minimum</u> 6.0 s.u.	<u>Maximum</u> 10.5 s.u.	once/week	grab
<i>Pimephales promelas (Acute)</i>² Pass/Fail Lethality (48-Hr NOEC) TEM6C Survival (48-Hr NOEC) TOM6C Coefficient of Variation (48-Hr NOEC) TQM6C Pass/Fail Retest 1 (48-Hr NOEC) 22418 Pass/Fail Retest 2 (48-Hr NOEC) 22419 Pass/Fail Retest 3 (48-Hr NOEC) 51444		<u>48-Hour Minimum</u> Report (Pass=0/Fail=1) Report % Report % Report (Pass=0/Fail=1) Report (Pass=0/Fail=1) Report (Pass=0/Fail=1)		once/quarter once/quarter once/quarter once/month ³ once/month ³ once/month ³	composite composite composite composite composite composite
<i>Daphnia pulex (Acute)</i>² Pass/Fail Lethality (48-Hr NOEC) TEM3D Survival (48-Hr NOEC) TOM3D Coefficient of Variation (48-Hr NOEC) TQM3D Pass/Fail Retest 1 (48-Hr NOEC) 22415 Pass/Fail Retest 2 (48-Hr NOEC) 22416 Pass/Fail Retest 3 (48-Hr NOEC) 51443		Report (Pass=0/Fail=1) Report % Report % Report (Pass=0/Fail=1) Report (Pass=0/Fail=1) Report (Pass=0/Fail=1)		once/quarter once/quarter once/quarter once/month ³ once/month ³ once/month ³	composite composite composite composite composite composite

¹ See Part II.6 (SSO Condition). If there are no overflows during the entire month, report “zero” (0).

² See Part II.9 (WET Testing Condition).

³ **CONDITIONAL REPORTING:** Use only if conducting retests due to a test failure (demonstration of significant toxic effects at or below the critical dilution). If testing on a quarterly basis, the permittee may substitute one of the retests in lieu of one routine toxicity test. If retests are not required, Report NODI=9 (Conditional Monitoring - Not Required This Period) under retest parameters (reported on a quarterly DMR). This condition applies to *P. promelas* and *D. pulex*.

Oil, grease, or petrochemical substances shall not be present in receiving waters to the extent that they produce globules or other residue or any visible, colored film on the surface or coat the banks and/or bottoms of the waterbody or adversely affect any of the associated biota. There shall be no visible sheen as defined in Part IV of this permit.

Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge during the entire monitoring period. Samples shall be taken after the final treatment unit and prior to entering the receiving stream.

SECTION B. PERMIT COMPLIANCE SCHEDULE

None.

PART II OTHER CONDITIONS

1. The operator of this wastewater treatment facility shall be licensed as at least Class II Municipal by the State of Arkansas in accordance with APC&EC Rule 3.
2. For publicly owned treatment works, the 30-day average percent removal for Carbonaceous Biochemical Oxygen Demand (CBOD₅) shall not be less than 85 percent unless otherwise authorized by the permitting authority in accordance with 40 C.F.R. § 133.102(a). The 30-day average percent removal for Total Suspended Solids (TSS) shall not be less than 65 percent unless otherwise authorized by the permitting authority in accordance with 40 C.F.R. § 133.103(c) and 40 C.F.R. § 133.105(b).
3. In accordance with 40 C.F.R. §§ 122.62(a)(2) and 124.5, this permit may be reopened for modification or revocation and/or reissuance to require additional monitoring and/or effluent limitations when new information is received that actual or potential exceedance of State water quality criteria and/or narrative criteria are determined to be the result of the permittee's discharge(s) to a relevant water body or a Total Maximum Daily Load (TMDL) is established or revised for the water body that was not available at the time of the permit issuance that would have justified the application of different permit conditions at the time of permit issuance.
4. Other Specified Monitoring Requirements

The permittee may use alternative appropriate monitoring methods and analytical instruments other than as specified in Part I.A of the permit without a major permit modification under the following conditions:

- The monitoring and analytical instruments are consistent with accepted scientific practices.
- The requests shall be submitted in writing to the Permits Branch of the Office of Water Quality of the DEQ for use of the alternate method or instrument.
- The method and/or instrument is in compliance with 40 C.F.R. Part 136 or approved in accordance with 40 C.F.R. § 136.5.
- All associated devices are installed, calibrated, and maintained to ensure the accuracy of the measurements and are consistent with the accepted capability of that type of device. The calibration and maintenance shall be performed as part of the permittee's laboratory Quality Assurance/Quality Control (QA/QC) program.

Upon written approval of the alternative monitoring method and/or analytical instruments, these methods or instruments must be consistently utilized throughout the monitoring period. DEQ must be notified in writing and the permittee must receive written approval from DEQ if the permittee decides to return to the original permit monitoring requirements.

5. The permittee shall maintain adequate storage capacity in the wastewater treatment lagoons. At least 2.0 feet of freeboard shall be maintained at all times to ensure levee integrity is maintained. The permittee shall demonstrate compliance with this condition by maintaining a graduated measuring device in each lagoon to enable the freeboard in each lagoon to be determined. The freeboard in each lagoon shall be recorded at least once per week. The freeboard measurement records shall be submitted with each monthly DMR.
6. Sanitary Sewer Overflow (SSO) Reporting Requirements:

All SSOs are prohibited.

- A. A sanitary sewer overflow is any spill, release or diversion of wastewater from a sanitary sewer collection system including:

1. Any overflow, whether it discharges to the waters of the state or not.
2. An overflow of wastewater, including a wastewater backup into a building (other than a backup caused solely by a blockage or other malfunction in a privately owned sewer or building lateral), even if that overflow does not reach waters of the state.

- B. 24-Hour Reporting:

When an SSO is detected – no matter how small – it must be reported within 24 hours of its discovery to DEQ’s Water Quality Enforcement by using the online form in paragraph C below (the preferred method), by phone at (501) 682-0624, or by email at ssoadeq@adeq.state.ar.us.

This initial 24-hour report should include the following information:

1. Permit Number
2. Location of overflow (manhole number or street address)
3. The receiving water (if applicable)
4. Cause of overflow (if known)
5. Estimated volume of overflow so far
6. Total duration of the overflow

- C. 5-Day Follow-Up Written Web Reporting:

A written report of overflows shall be provided to DEQ within 5 days of the 24-hour report. A follow-up written report (5-day report) can be filled-in and submitted on the DEQ Office of Water Quality/Enforcement Branch Web page at:

<https://www.adeq.state.ar.us/water/enforcement/sso/submit.aspx?type=s>

- D. 24-Hour and 5-Day Reporting:

If the 24-hour report submitted includes all of the information requested above, then a follow-up 5-day report is not required.

E. Reporting for All SSOs on DMR:

At the end of the month, total the daily occurrences and volumes from all locations on your system and report this number on the DMR. For counting occurrences, each location on the sanitary sewer system where there is an overflow, spill, release, or diversion of wastewater on a given day is counted as one occurrence. For example, if on a given day overflows occur from a manhole at one location and from a damaged pipe at another location then you should record two occurrences for that day.

7. Best Management Practices (BMPs), as defined in Part IV.7, must be implemented for the facility along with the collection system to prevent or reduce the pollution of waters of the State from stormwater runoff, spills or leaks, sludge or waste disposal, or drainage from raw sewage. The permittee must amend the BMPs whenever there is a change in the facility or a change in the operation of the facility.
8. Contributing Industries and Pretreatment Requirements

A. The following pollutants may not be introduced into the treatment facility:

- (1) Pollutants which create a fire or explosion hazard in the publicly owned treatment works (POTW), including, but not limited to, wastestreams with a closed cup flashpoint of less than 140 degrees Fahrenheit (°F) or 60 degrees Centigrade (°C) using the test methods specified in 40 C.F.R. § 261.21;
- (2) Pollutants which will cause corrosive structural damage to the POTW, but in no case discharges with pH lower than 5.0 s.u., unless the works is specifically designed to accommodate such discharges;
- (3) Solid or viscous pollutants in amounts which will cause obstruction to the flow in the POTW, resulting in Interference* or Pass Through**;
- (4) Any pollutant, including oxygen demanding pollutants (BOD, etc.), released in a discharge at a flow rate and/or pollutant concentration which will cause Pass Through or Interference with the POTW;
- (5) Heat in amounts which will inhibit biological activity in the POTW resulting in Interference, but in no case heat in such quantities that the temperature at the POTW treatment plant exceeds 40 °C (104 °F) unless the Approval Authority, upon request of the POTW, approves alternate temperature limits;
- (6) Petroleum oil, non-biodegradable cutting oil, or products of mineral oil origin in amounts that will cause Interference or Pass Through;
- (7) Pollutants which result in the presence of toxic gases, vapors, or fumes within the POTW in a quantity that may cause acute worker health and safety problems; and
- (8) Any trucked or hauled pollutants, except at discharge points designated by the POTW.

B. The permittee shall require any indirect discharger to the treatment works to comply with the reporting requirements of Sections 204(b), 307, and 308 of the Clean Water Act (CWA), including any requirements established under 40 C.F.R. Part 403.

C. The permittee shall provide adequate notice to the Division of the following:

- (1) Any new introduction of pollutants into the treatment works from an indirect discharger which would be subject to Sections 301 or 306 of the CWA if it were directly discharging those pollutants; and
- (2) Any substantial change in the volume or character of pollutants being introduced into the treatment works by a source introducing pollutants into the treatment works at the time of issuance of the permit.

Any notice shall include information on (i) the quality and quantity of effluent to be introduced into the treatment works, and (ii) any anticipated impact of the change on the quality or quantity of effluent to be discharged from the POTW.

* According to 40 C.F.R. § 403.3(k), the term *Interference* means a Discharge which, alone or in conjunction with a discharge or discharges from other sources, both:

- (1) Inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes, use or disposal; and
- (2) Therefore is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation) or of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent State or local regulations): Section 405 of the CWA, the Solid Waste Disposal Act (SWDA) (including title II, more commonly referred to as the Resource Conservation and Recovery Act (RCRA), and including State regulations contained in any State sludge management plan prepared pursuant to subtitle D of the SWDA), the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection, Research and Sanctuaries Act.

** According to 40 C.F.R. § 403.3(p), the term *Pass Through* means a Discharge which exits the POTW into waters of the United States in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation).

9. WHOLE EFFLUENT TOXICITY TESTING (48-HOUR ACUTE NOEC)

It is unlawful and a violation of this permit for a permittee or his designated agent to manipulate test samples in any manner, to delay sample shipment, or to terminate or to cause to terminate a toxicity test. Once initiated, all toxicity tests must be completed unless specific authority has been granted by EPA Region 6 or the State NPDES permitting authority (DEQ).

A. SCOPE AND METHODOLOGY

- i. The permittee shall test the effluent for toxicity in accordance with the provisions in this section.

Applicable To Final Outfall	001
Reported On DMR As Final Outfall	001
Critical Dilution (%)	1.0
Effluent Dilution Series (%)	0.4, 0.6, 0.8, 1.0, 1.3
Testing Frequency	Once/Quarter
Sample Type	“Composite Sample (defined in Paragraph B.iii)”
Test Species/Methods	40 C.F.R. § 136

*Daphnia pulex*_acute static renewal 48-hour definitive toxicity test using EPA-821-R-02-012, or the latest update thereof.

Pimephales promelas (Fathead minnow) acute static renewal 48-hour definitive toxicity test using EPA-821-R-02-012, or the latest update thereof.

- ii. The NOEC (No Observed Effect Concentration) is herein defined as the greatest effluent dilution at and below which lethality that is statistically different from the control (0% effluent) at the 95% confidence level does not occur. Acute test failure is defined as a demonstration of a statistically significant lethal effect at test completion to a test species at or below the critical dilution.
- iii. This permit may be reopened to require WET limits, chemical specific effluent limits, additional testing, and/or other appropriate actions to address toxicity.

B. REQUIRED TEST CONDITIONS AND TEST ACCEPTABILITY CRITERIA

The permittee shall repeat a test, including the control and all effluent dilutions, if the procedures and quality assurance requirements defined in the test methods or in this permit are not satisfied, including the following additional criteria:

Condition/Criteria	<i>Daphnia pulex</i>	<i>Pimephales promelas</i>
# of replicates per concentration	4 (minimum)	2 (minimum)
# of organisms per replicate	5 (minimum)	10 (minimum)
# of organisms per concentration	20 (minimum)	20 (minimum)
# of test concentrations per effluent	5 and a control	5 and a control
Sample Holding Time *	36 hours for first use	36 hours for first use
Test Acceptability Criteria	≥ 90% survival of all control organisms.	≥ 90% survival of all control organisms.
Coefficient of Variation **	40% or less, unless significant effects are exhibited.	40% or less unless significant effects are exhibited.

* If the flow from the outfall(s) being tested ceases during the collection of effluent samples, the requirements for the minimum number of effluent samples and the minimum number of effluent portions are waived during that sampling period. However, the permittee must collect an effluent composite sample volume during the period of discharge that is sufficient to complete the required toxicity tests with daily renewal of effluent, and must meet the holding time between collection and first use of the sample. When possible, the effluent samples used for the toxicity tests shall be collected on separate days. The effluent composite sample collection duration and the static renewal protocol associated with the abbreviated sample collection must be documented in the full report required in Item C of this section.

** Test failure may not be construed or reported as invalid due to a coefficient of variation value of greater than 40%.

i. Statistical Interpretation

The statistical analyses used to determine if there is a significant difference between the control and the critical dilution shall be in accordance with the methods for determining the No Observed Effect Concentration (NOEC) as described in the appropriate method manual listed in Part II or the most recent update thereof.

ii. Dilution Water

a. Dilution water used in the toxicity tests will be receiving water collected as close to the point of discharge as possible but unaffected by the discharge. The permittee shall substitute synthetic dilution water of similar pH, hardness, and alkalinity to the closest downstream perennial water for:

- (1) toxicity tests conducted on effluent discharges to receiving water classified as intermittent streams; and

- (2) toxicity tests conducted on effluent discharges where no receiving water is available due to zero flow conditions.
- b. If the receiving water is unsatisfactory as a result of instream toxicity (fails to fulfill the test acceptance criteria), the permittee may substitute synthetic dilution water for the receiving water in all subsequent tests provided the unacceptable receiving water test met the following stipulations:
 - (1) a synthetic dilution water control which fulfills the test acceptance requirements was run concurrently with the receiving water control;
 - (2) the test indicating receiving water toxicity has been carried out to completion;
 - (3) the permittee includes all test results indicating receiving water toxicity with the full report and information required; and
 - (4) the synthetic dilution water shall have a pH, hardness, and alkalinity similar to that of the receiving water or closest downstream perennial water not adversely affected by the discharge, provided the magnitude of these parameters will not cause toxicity in the synthetic dilution water.

iii. Samples and Composites

- a. The permittee shall collect two samples (flow-weighted composite if possible) from the outfall(s).
- b. The permittee shall collect a second sample (composite samples if possible) for use during the 24-hour renewal of each dilution concentration for each test. The permittee must collect the composite samples so that the maximum holding time for any effluent sample shall not exceed 36 hours for first use of the sample. The permittee must have initiated the toxicity test within 36 hours after the collection of the last portion of the first composite sample. Samples shall be chilled to 0-6 degrees Centigrade during collection, shipping, and storage. A holding time up to 72 hrs is allowed upon notification to DEQ of the need for additional holding time.
- c. The permittee must collect the composite samples such that the effluent samples are representative of the discharge duration, and of any periodic episode of chlorination, biocide usage or other potentially toxic substance discharged on an intermittent basis.

C. REPORTING

- i. The permittee shall prepare a full report of the results of all tests conducted pursuant to this part in accordance with the Report Preparation Section of the most current publication of the method manual, for every valid or invalid toxicity test initiated, whether carried to completion or not. The permittee shall retain each full report and

submit them to the DEQ via NetDMR. For any test which fails, is considered invalid, or which is terminated early for any reason, the full report must be submitted for DEQ review.

- ii. A valid test for each species must be reported during each reporting period specified in PART I of this permit unless the permittee is performing a TRE which may increase the frequency of testing and reporting. One set of WET data for each species is to be recorded on the DMR for each reporting period. Additional results are reported under the retest codes below.
- iii. The permittee shall submit the results of each valid toxicity test on DMR for that reporting period in accordance with Part I of this permit, as follows below. Submit retest information clearly marked as such with the following month's DMR. Use a no data indicator (NODI) code of 9 (not required), for months when WET retests are not required. Only results of valid tests are to be reported on the DMR.

Reporting Requirement	Parameter STORET CODE	
	<i>Daphnia pulex</i>	<i>Pimephales promelas</i>
Enter a "1" if the No Observed Effect Concentration (NOEC) for survival is less than the critical dilution, otherwise enter a "0."	TEM3D	TEM6C
Report the NOEC value for survival	TOM3D	TOM6C
Report the highest (critical dilution or control) Coefficient of Variation	TQM3D	TQM6C
(If required) Retest 1 – Enter a "1" if the NOEC for survival is less than the critical dilution, otherwise enter "0." (reported on quarterly DMR)*	22415	22418
(If required) Retest 2- Enter a "1" if the NOEC for survival is less than the critical dilution, otherwise enter "0." (reported on quarterly DMR)*	22416	22419
(If required) Retest 3- Enter a "1" if the NOEC for survival is less than the critical dilution, otherwise enter "0." (reported on quarterly DMR)*	51443	51444

* If retests are not required, Report NODI=9 (Conditional Monitoring - Not Required This Period).

iv. DMR parameters

Report the following parameters on the DMR:

Scheduled DMR: TEM6C, TOM6C, TQM6C, 22418, 22419, 51444, TEM3D, TOM3D, TQM3D, 22415, 22416, and 51443.

D. MONITORING FREQUENCY REDUCTION

- i. The permittee may apply for a testing frequency reduction upon the successful completion of the first four consecutive quarters of testing for a test species, with no lethal effects demonstrated at or below the critical dilution. If granted, the monitoring frequency for that test species may be reduced to not less than once per year for the less sensitive species (usually the Fathead minnow) and not less than once per six months for the more sensitive test species (usually the Daphnia pulex).
- ii. Certification - The permittee must certify in writing that no test failures have occurred and that all tests meet all test acceptability criteria above. In addition, the permittee must provide a list with each test performed including test initiation date, species, and NOECs. Upon review and acceptance of this information, the DEQ will issue a letter of confirmation of the monitoring frequency reduction. A copy of the letter will be forwarded to the DEQ's compliance section to update the permit reporting requirements.
- iii. Failures - If any test demonstrates lethal effects at or below the critical dilution at any time during the life of this permit, three monthly retests are required. If a frequency reduction had been granted, the monitoring frequency for the affected test species reverts to once per quarter until the permit is re-issued.
- iv. This monitoring frequency reduction applies only until the expiration date of this permit, at which time the monitoring frequency for both test species reverts to once per quarter until the permit is re-issued.

E. PERSISTENT TOXICITY

The requirements of this subsection apply only when a toxicity test demonstrates significant lethal effects at or below the critical dilution. Significant toxic effects are herein defined as a statistically significant difference at the 95% confidence level between the survival of the appropriate test organism in a specified effluent dilution and the control (0% effluent). If the initial WET test conducted fails, the permittee will conduct three retests. The purpose of retests is to determine the duration of a toxic event. A test that meets all test acceptability criteria and demonstrates significant toxic effects does not need additional confirmation. Such testing cannot confirm or disprove a previous test result. If any valid test demonstrates significant lethal effects to a test species at or below the critical dilution, the frequency of testing for this species is automatically increased to once per quarter with no option for frequency reduction.

i. Retest

The permittee shall conduct a total of three (3) additional tests for any species that demonstrates significant lethal effects at or below the critical dilution. The three additional tests shall be conducted monthly (one test per month) during the next three consecutive months. If testing on a quarterly basis, the permittee may substitute one of the additional tests in lieu of one routine toxicity test. A full report shall be prepared for each test required by this section in accordance with the reporting requirements previously outlined and available upon request from the DEQ.

ii. Requirement to Initiate a Toxicity Reduction Evaluation

If persistent lethality is demonstrated by failure of one or more retests, the permittee shall initiate Toxicity Reduction Evaluation (TRE) requirements as specified in Part F of this section. The permittee shall notify DEQ in writing within 5 days of notification of the failure of any retest, and the TRE initiation date will be the test completion date of the first failed retest. A TRE may also be required due to a demonstration of intermittent effects at or below the critical dilution, or for failure to perform the required retests.

F. TOXICITY REDUCTION EVALUATION (TRE)

A TRE is triggered following two test failures (a failure followed by one retest failure).

- i. Within ninety (90) days of confirming lethality in the retests, the permittee shall submit a Toxicity Reduction Evaluation (TRE) Action Plan and Schedule for conducting a TRE to DEQ. The TRE Action Plan shall specify the approach and methodology to be used in performing the TRE. A TRE is an investigation intended to determine those actions necessary to achieve compliance with water quality based effluent limits by reducing an effluent's toxicity to an acceptable level. A TRE is defined as a step wise process which combines toxicity testing and analyses of the physical and chemical characteristics of a toxic effluent to identify the constituents causing effluent toxicity and/or treatment methods which will reduce the effluent toxicity. The TRE Action Plan shall lead to the successful elimination of effluent toxicity at the critical dilution and include the following:

- a. Specific Activities. The plan shall detail the specific approach the permittee intends to utilize in conducting the TRE. The approach may include toxicity characterizations, a Toxicity Identification Evaluation (TIE) and confirmation activities, source evaluation, treatability studies, or alternative approaches. When the permittee conducts Toxicity Identification Evaluations to characterize the nature of the constituents causing toxicity, the permittee shall perform multiple characterizations and follow the procedures specified in the documents "Methods for Aquatic Toxicity Identification Evaluations: Phase I Toxicity Characterization Procedures" (EPA 600/6-91/003) or alternate procedures. When the permittee conducts Toxicity Identification Evaluations and Confirmations, the permittee shall

perform multiple identifications and follow the methods specified in the documents “Methods for Aquatic Toxicity Identification Evaluations, Phase II Toxicity Identification Procedures for Samples Exhibiting Acute and Chronic Toxicity” (EPA/600/R-92/080) and “Methods for Aquatic Toxicity Identification Evaluations, Phase III Toxicity Confirmation Procedures for Samples Exhibiting Acute and Chronic Toxicity” (EPA/600/R-92/081), as appropriate.

- b. Sampling Plan (e.g., locations, methods, holding times, chain of custody, preservation, etc.). The effluent sample volume collected for all tests shall be adequate to perform the toxicity test, toxicity characterization, identification and confirmation procedures, and conduct chemical specific analyses when a probable toxicant has been identified; Where the permittee has identified or suspects specific pollutant(s) and/or source(s) of effluent toxicity, the permittee shall conduct, concurrent with toxicity testing, chemical specific analyses for the identified and/or suspected pollutant(s) and/or source(s) of effluent toxicity. Where toxicity was demonstrated within 24 hours of test initiation, each composite sample shall be analyzed independently. Otherwise the permittee may substitute a composite sample, comprised of equal portions of the individual composite samples, for the chemical specific analysis;
 - c. Quality Assurance Plan (e.g., QA/QC implementation, corrective actions, etc.); and
 - d. Project Organization (e.g., project staff, project manager, consulting services, etc.).
- ii. The permittee shall initiate the TRE Action Plan within thirty (30) days of plan and schedule submittal.
 - iii. The permittee shall submit a quarterly TRE Activities Report to DEQ in the months of January, April, July, and October, containing information on toxicity reduction evaluation activities including:
 - a. Any data and/or substantiating documentation which identifies the pollutant(s) and/or source(s) of effluent toxicity;
 - b. Any studies/evaluations and results on the treatability of the facility’s effluent toxicity; and
 - c. Any data which identifies effluent toxicity control mechanisms that will reduce effluent toxicity to the level necessary to meet no significant toxicity at the critical dilution.
 - d. Any results and interpretation of any chemical specific analysis, and for any characterization, identification, and confirmation tests performed during the quarter.
 - e. Any changes to the initial TRE plan and schedule that are believed necessary.

iv. Finalizing a TRE

The permittee shall submit (to DEQ) a final report on TRE activities no later than twenty-eight (28) months from confirming toxicity in the retests, which provides information pertaining to the specific control mechanism selected that will, when implemented, result in reduction of effluent toxicity to no significant toxicity at the critical dilution. The report will also provide a specific corrective action schedule for implementing the selected control mechanism.

A TRE may be stopped if there is no toxicity at the critical dilution for a period of 12 consecutive months (with at least monthly testing) following confirmation of toxicity in the retests. The permittee would submit a final report to DEQ at that time.

- v. Quarterly testing during the TRE is a minimum monitoring requirement. EPA recommends that permittees required to perform a TRE not rely on quarterly testing alone to ensure success in the TRE, and that additional screening tests be performed to capture toxic samples for identification of toxicants. Failure to identify the specific chemical compound causing toxicity test failure will normally result in a permit limit for whole effluent toxicity limits per federal regulations at 40 C.F.R. § 122.44(d)(1)(v).

PART III STANDARD CONDITIONS

SECTION A – GENERAL CONDITIONS

1. Duty to Comply

The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the federal Clean Water Act and the Arkansas Water and Air Pollution Control Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; and/or for denial of a permit renewal application. **Any values reported in the required Discharge Monitoring Report (DMR) which are in excess of an effluent limitation specified in Part I shall constitute evidence of violation of such effluent limitation and of this permit.**

2. Penalties for Violations of Permit Conditions

The Arkansas Water and Air Pollution Control Act provides that any person who violates any provisions of a permit issued under the Act shall be guilty of a misdemeanor and upon conviction thereof shall be subject to imprisonment for not more than one (1) year, or a fine of not more than twenty-five thousand dollars (\$25,000) or by both such fine and imprisonment for each day of such violation. Any person who violates any provision of a permit issued under the Act may also be subject to civil penalty in such amount as the court shall find appropriate, not to exceed ten thousand dollars (\$10,000) for each day of such violation. The fact that any such violation may constitute a misdemeanor shall not be a bar to the maintenance of such civil action.

3. Permit Actions

This permit may be modified, revoked and reissued, or terminated for cause including, but not limited to the following:

- A. Violation of any terms or conditions of this permit.
- B. Obtaining this permit by misrepresentation or failure to disclose fully all relevant facts.
- C. A change in any conditions that requires either a temporary or permanent reduction or elimination of the authorized discharge.
- D. A determination that the permitted activity endangers human health or the environment and can only be regulated to acceptable levels by permit modification or termination.
- E. Failure of the permittee to comply with the provisions of APC&EC Rule 9 (Permit fees) as required by Part III.A.11 herein.

The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance, does not stay any permit condition.

4. **Toxic Pollutants**

Notwithstanding Part III.A.3, if any toxic effluent standard or prohibition (including any schedule of compliance specified in such effluent standard or prohibition) is promulgated under APC&EC Rule 2, as amended, or Section 307(a) of the Clean Water Act for a toxic pollutant which is present in the discharge and that standard or prohibition is more stringent than any limitations on the pollutant in this permit, this permit shall be modified or revoked and reissued to conform to the toxic effluent standards or prohibition and the permittee so notified.

The permittee shall comply with effluent standards, narrative criteria, or prohibitions established under APC&EC Rule 2, as amended, or Section 307(a) of the Clean Water Act for toxic pollutants within the time provided in the regulations that establish those standards or prohibitions, even if the permit has not yet been modified to incorporate the requirement.

5. **Civil and Criminal Liability**

Except as provided in permit conditions for “Bypass of Treatment Facilities” (Part III.B.4), and “Upset” (Part III.B.5), nothing in this permit shall be construed to relieve the permittee from civil or criminal penalties for noncompliance. Any false or materially misleading representation or concealment of information required to be reported by the provisions of this permit or applicable state and federal statutes or regulations which defeats the regulatory purposes of the permit may subject the permittee to criminal enforcement pursuant to the Arkansas Water and Air Pollution Control Act (Ark. Code Ann. § 8-4-101 et seq.).

6. **Oil and Hazardous Substance Liability**

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties to which the permittee is or may be subject to under Section 311 of the Clean Water Act.

7. **State Laws**

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable State law or regulation under authority preserved by Section 510 of the Clean Water Act.

8. **Property Rights**

The issuance of this permit does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of federal, state, or local laws or regulations.

9. Severability

The provisions of this permit are severable, and if any provision of this permit, or the application of any provisions of this permit to any circumstance is held invalid, the application of such provision to other circumstances, and the remainder of this permit, shall not be affected thereby.

10. Applicable Federal, State or Local Requirements

Permittees are responsible for compliance with all applicable terms and conditions of this permit. Receipt of this permit does not relieve any operator of the responsibility to comply with any other applicable federal, state, or local requirement, statute, ordinance, or regulation.

11. Permit Fees

The permittee shall comply with all applicable permit fee requirements (i.e., including annual permit fees following the initial permit fee that will be invoiced every year the permit is active) for wastewater discharge permits as described in APC&EC Rule 9 (Rule for the Fee System for Environmental Permits). Failure to promptly remit all required fees shall be grounds for the Director to initiate action to terminate this permit under the provisions of 40 C.F.R. §§ 122.64 and 124.5(d), as adopted in APC&EC Rule 6 and the provisions of APC&EC Rule 8.

SECTION B – OPERATION AND MAINTENANCE OF POLLUTION CONTROLS**1. Proper Operation and Maintenance**

- A. The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.
- B. The permittee shall provide an adequate operating staff which is duly qualified to carryout operation, maintenance, and testing functions required to ensure compliance with the conditions of this permit.

2. Need to Halt or Reduce not a Defense

It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit. Upon reduction, loss, or failure of the treatment facility, the permittee shall, to the extent necessary to maintain compliance with its permit, control production or discharges or both until the facility is restored or an alternative method of treatment is provided. This requirement applies, for example, when the primary source of power for the treatment facility is reduced, is lost, or alternate power supply fails.

3. **Duty to Mitigate**

The permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment or the water receiving the discharge.

4. **Bypass of Treatment Facilities**

“Bypass” means the intentional diversion of waste streams from any portion of a treatment facility, as defined at 40 C.F.R. § 122.41(m)(1)(i).

A. Bypass not exceeding limitation

The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of Parts III.B.4.B and 4.C.

B. Notice

1. Anticipated bypass. If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least ten days before the date of the bypass.
2. Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass as required in Part III.D.6 (24-hour notice).

C. Prohibition of bypass

1. Bypass is prohibited and the Director may take enforcement action against a permittee for bypass, unless:
 - (a) Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
 - (b) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if the permittee could have installed adequate backup equipment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
 - (c) The permittee submitted notices as required by Part III.B.4.B.
2. The Director may approve an anticipated bypass, after considering its adverse effects, if the Director determines that it will meet the three conditions listed above in Part III.B.4.C(1).

5. **Upset Conditions**

- A. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of Part III.B.5.B of this section are met. No determination made during administrative

review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.

B. Conditions necessary for demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:

1. An upset occurred and that the permittee can identify the specific cause(s) of the upset.
2. The permitted facility was at the time being properly operated.
3. The permittee submitted notice of the upset as required by Part III.D.6.
4. The permittee complied with any remedial measures required by Part III.B.3.

C. Burden of proof. In any enforcement proceeding, the permittee seeking to establish the occurrence of an upset has the burden of proof.

6. **Removed Substances**

A. Solids, sludges, filter backwash, or other pollutants removed in the course of treatment or control of wastewaters shall be disposed of in a manner such as to prevent any pollutant from such materials from entering waters of the State. The Permittee must comply with all applicable state and Federal regulations governing the disposal of sludge, including but not limited to 40 C.F.R. Parts 257, 258, and 503.

B. Any changes to the permittee's disposal practices described in the Fact Sheet, as derived from the permit application, will require at least 180 days prior notice to the Director to allow time for additional permitting. Please note that the 180 day notification requirement may be waived if additional permitting is not required for the change.

7. **Power Failure**

The permittee is responsible for maintaining adequate safeguards to prevent the discharge of untreated or inadequately treated wastes during electrical power failure either by means of alternate power sources, standby generators, or retention of inadequately treated effluent.

SECTION C – MONITORING AND RECORDS

1. **Representative Sampling**

Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge during the entire monitoring period. All samples shall be taken at the monitoring points specified in this permit and, unless otherwise specified, before the effluent joins or is diluted by any other waste stream, body of water, or substance. Monitoring points shall not be changed without notification to and the approval of the Director. Intermittent discharge shall be monitored.

2. **Flow Measurement**

Appropriate flow measurement devices and methods consistent with accepted scientific practices shall be selected and used to ensure the accuracy and reliability of measurements of

the volume of monitored discharges. The devices shall be installed, calibrated, and maintained to ensure the accuracy of the measurements are consistent with the accepted capability of that type of device. Devices selected shall be capable of measuring flows with a maximum deviation of less than +/- 10% from true discharge rates throughout the range of expected discharge volumes and shall be installed at the monitoring point of the discharge.

Calculated Flow Measurement

For calculated flow measurements that are performed in accordance with either the permit requirements or a Division approved method (i.e., as allowed in the *Other Specified Monitoring Requirements* condition under Part II), the +/- 10% accuracy requirement described above is waived. This waiver is only applicable when the method used for calculation of the flow has been reviewed and approved by the Division.

3. Monitoring Procedures

Monitoring must be conducted according to test procedures approved under 40 C.F.R. Part 136, unless other test procedures have been specified in this permit. The permittee shall calibrate and perform maintenance procedures on all monitoring and analytical instrumentation at intervals frequent enough to ensure accuracy of measurements and shall ensure that both calibration and maintenance activities will be conducted. An adequate analytical quality control program, including the analysis of sufficient standards, spikes, and duplicate samples to ensure the accuracy of all required analytical results shall be maintained by the permittee or designated commercial laboratory. At a minimum, spikes and duplicate samples are to be analyzed on 10% of the samples.

4. Penalties for Tampering

The Arkansas Water and Air Pollution Control Act provides that any person who falsifies, tampers with, or knowingly renders inaccurate, any monitoring device or method required to be maintained under the Act shall be guilty of a misdemeanor and upon conviction thereof shall be subject to imprisonment for not more than one (1) year or a fine of not more than ten thousand dollars (\$10,000) or by both such fine and imprisonment.

5. Reporting of Monitoring Results

40 C.F.R. § 127.11(a)(1) and 40 C.F.R. § 127.16(a) require that monitoring reports must be reported on a Discharge Monitoring Reports (DMR) and filed electronically. Signatory Authorities must initially request access for a NetDMR account. Once a NetDMR account is established, use the following link to access electronic filing: <https://cdx.epa.gov>. Permittees who are unable to file electronically may request a waiver from the Director in accordance with 40 C.F.R. § 127.15. Monitoring results obtained during the previous monitoring period shall be summarized and reported on a DMR dated and submitted no later than the 25th day of the month, following the completed reporting period beginning on the effective date of the permit.

6. **Additional Monitoring by the Permittee**

If the permittee monitors any pollutant more frequently than required by this permit, using test procedures approved under 40 C.F.R. Part 136 or as specified in this permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR. Such increased frequency shall also be indicated on the DMR.

7. **Retention of Records**

The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit for a period of at least 3 years from the date of the sample, measurement, report, or application. This period may be extended by request of the Director at any time.

8. **Record Contents**

Records and monitoring information shall include:

- A. The date, exact place, time and methods of sampling or measurements, and preservatives used, if any.
- B. The individual(s) who performed the sampling or measurements.
- C. The date(s) and time analyses were performed.
- D. The individual(s) who performed the analyses.
- E. The analytical techniques or methods used.
- F. The measurements and results of such analyses.
- G. The chain of custody that records the sequence of custody, control, transfer, analysis, and measurement of the analyses.

9. **Inspection and Entry**

The permittee shall allow the Director, or an authorized representative, upon the presentation of credentials and other documents as may be required by law, to:

- A. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of this permit.
- B. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit.
- C. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit.
- D. Sample, inspect, or monitor at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by the Clean Water Act, any substances or parameters at any location.

SECTION D – REPORTING REQUIREMENTS

1. **Planned Changes**

The Permittee shall give notice to the Director as soon as possible but no later than 180 days prior to any planned physical alterations or additions to the permitted facility [40 C.F.R. § 122.41(l)]. Notice is required only when:

- A. The alteration or addition to a permitted facility may meet one of the criteria for new sources at 40 C.F.R. § 122.29(b).
- B. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants which are subject neither to effluent limitations in the permit, nor to the notification requirements under 40 C.F.R. § 122.42(b).

2. **Anticipated Noncompliance**

The permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements.

3. **Transfers**

The permit is nontransferable to any person except after notice to the Director. The Director may require modification or revocation and reissuance of the permit to change the name of the permittee and incorporate such other requirements as may be necessary under the Act.

4. **Monitoring Reports**

Monitoring results shall be reported at the intervals and in the form specified in Part III.C.5. **Discharge Monitoring Reports must be submitted even when no discharge occurs during the reporting period.**

5. **Compliance Schedule**

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this permit shall be submitted no later than 14 days following each schedule date. Any reports of noncompliance shall include the cause of noncompliance, any remedial actions taken, and the probability of meeting the next scheduled requirement.

6. **Twenty-four Hour Report**

Please be aware that the notifications can be sent by email to water-enforcement-report@adeq.state.ar.us or at 501-682-0624 for immediate reporting:

- A. The permittee shall report any noncompliance which may endanger health or the environment within 24 hours from the time the permittee becomes aware of the circumstances to the Enforcement Branch of the Office of Water Quality of DEQ. A written

submission shall also be provided within 5 days of the time the permittee becomes aware of the circumstances. The written submission shall contain the following information:

1. A description of the noncompliance and its cause.
2. The period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue.
3. Steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.

B. The following must be reported within 24 hours:

1. Any unanticipated bypass which exceeds any effluent limitation in the permit.
2. Any upset which exceeds any effluent limitation in the permit.
3. Violation of a maximum daily discharge limitation for any of the pollutants listed by the Director in Part I of the permit.

C. The Director may waive the written report on a case-by-case basis if the notification has been received within 24 hours by the Enforcement Branch of the Office of Water Quality of the DEQ.

7. **Other Noncompliance**

The permittee shall report all instances of noncompliance not reported under Parts III.D.4, 5, and 6, at the time monitoring reports are submitted. The reports shall contain the information listed at Part III.D.6.

8. **Changes in Discharge of Toxic Substances for Industrial Dischargers including Existing Manufacturing, Commercial, Mining, and Silvicultural Dischargers**

The Director shall be notified as soon as the permittee knows or has reason to believe:

- A. That any activity has occurred or will occur which would result in the discharge on a routine or frequent basis of any toxic pollutant including those listed in 40 C.F.R. § 401.15 which is not limited in the permit, if that discharge will exceed the highest of the “notification levels” described in 40 C.F.R. § 122.42(a)(1).
- B. That any activity has occurred or will occur which would result in any discharge on a non-routine or infrequent basis of a toxic pollutant including those listed in 40 C.F.R. § 401.15 which is not limited in the permit, if that discharge will exceed the highest of the “notification levels” described in 40 C.F.R. § 122.42(a)(2).

9. **Duty to Provide Information**

The permittee shall furnish to the Director, within a reasonable time, any information which the Director may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Director, upon request, copies of records required to be kept by this permit. Information shall be submitted in the form, manner and time frame requested by the Director.

10. **Duty to Reapply**

If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit. The complete application shall be submitted at least 180 days before the expiration date of this permit. The Director may grant permission to submit an application less than 180 days in advance but no later than the permit expiration date. Continuation of expiring permits shall be implemented through procedures outlined by APC&EC Rule 6.

11. **Signatory Requirements**

All applications, reports, or information submitted to the Director shall be signed and certified as follows:

A. All **permit applications** shall be signed as follows:

1. For a corporation: by a responsible corporate officer. For the purpose of this section, a responsible corporate officer means:
 - (a) A president, secretary, treasurer, or vice-president of the corporation in charge of a principal business function, or any other person who performs similar policy or decision-making functions for the corporation.
 - (b) The manager of one or more manufacturing, production, or operation facilities, provided: the manager is authorized to make management decisions which govern the operation of the regulated facility including having the explicit or implicit duty of making major capital investment recommendations, and initiating and directing other comprehensive measures to assure long term environmental compliance with environmental laws and regulations; the manager can ensure that the necessary systems are established or actions taken to gather complete and accurate information for permit application requirements; and where authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures.
2. For a partnership or sole proprietorship: by a general partner or proprietor, respectively.
3. For a municipality, State, Federal, or other public agency, by either a principal executive officer or ranking elected official. For purposes of this section, a principal executive officer of a Federal agency includes:
 - (a) The chief executive officer of the agency.
 - (b) A senior executive officer having responsibility for the overall operations of a principal geographic unit of the agency.

B. All **reports** required by the permit and **other information** requested by the Director shall be signed by a person described above or by a duly authorized representative of that person. A person is a duly authorized representative only if:

1. The authorization is made in writing by a person described above.

2. The authorization specified either an individual or a position having responsibility for the overall operation of the regulated facility or activity, such as the position of plant manager, operator of a well or a well field, superintendent, or position of equivalent responsibility. (A duly authorized representative may thus be either a named individual or any individual occupying a named position).
3. The written authorization is submitted to the Director.

C. Certification. Any person signing a document under this section shall make the following certification:

“I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.”

12. **Availability of Reports**

Except for data determined to be confidential under 40 C.F.R. Part 2 and APC&EC Rule 6, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the Division of Environmental Quality. As required by the Regulations, the name and address of any permit applicant or permittee, permit applications, permits, and effluent data shall not be considered confidential.

13. **Penalties for Falsification of Reports**

The Arkansas Water and Air Pollution Control Act provides that any person who knowingly makes any false statement, representation, or certification in any application, record, report, plan, or other document filed or required to be maintained under this permit shall be subject to civil penalties specified in Part III.A.2 and/or criminal penalties under the authority of the Arkansas Water and Air Pollution Control Act (Ark. Code Ann. § 8-4-101 et seq.).

14. **Other Information**

Where the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Director, it shall promptly submit such facts or information.

PART IV DEFINITIONS

All definitions contained in Section 502 of the Clean Water Act and 40 C.F.R. § 122.2 shall apply to this permit and are incorporated herein by reference. Additional definitions of words or phrases used in this permit are as follows:

1. **“7-Day Average”** also known as “average weekly,” means the highest allowable average of “daily discharges” over a calendar week, calculated as the sum of all “daily discharges” measured during a calendar week divided by the number of “daily discharges” measured during that week. The 7-Day Average for Fecal Coliform Bacteria (FCB) or E-Coli is the geometric mean of the “daily discharges” of all effluent samples collected during a calendar week in colonies per 100 ml.
2. **“Act”** means the Clean Water Act, Public Law 95-217 (33.U.S.C. 1251 et seq.) as amended.
3. **“Administrator”** means the Administrator of the U.S. Environmental Protection Agency.
4. **“APC&EC”** means the Arkansas Pollution Control and Ecology Commission.
5. **“Applicable effluent standards and limitations”** means all State and Federal effluent standards and limitations to which a discharge is subject under the Act, including, but not limited to, effluent limitations, standards of performance, toxic effluent standards and prohibitions, and pretreatment standards.
6. **“Applicable water quality standards”** means all water quality standards to which a discharge is subject under the federal Clean Water Act and which has been (a) approved or permitted to remain in effect by the Administrator following submission to the Administrator pursuant to Section 303(a) of the Act, or (b) promulgated by the Director pursuant to Section 303(b) or 303(c) of the Act, and standards promulgated under (APC&EC) Rule 2, as amended.
7. **“Best Management Practices (BMPs)”** are activities, practices, maintenance procedures, and other management practices designed to prevent or reduce the pollution of waters of the State. BMPs also include treatment technologies, operating procedures, and practices to control plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw sewage. BMPs may include structural devices or nonstructural practices.
8. **“Bypass”** means the intentional diversion of waste streams from any portion of a treatment facility, as defined at 40 C.F.R. § 122.41(m)(1)(i).
9. **“Composite sample”** is a mixture of grab samples collected at the same sampling point at different times, formed either by continuous sampling or by mixing a minimum of 4 effluent portions collected at equal time intervals (but not closer than one hour apart) during operational hours, within the 24-hour period, and combined proportional to flow or a sample collected at more frequent intervals proportional to flow over the 24-hour period.
10. **“CV”** means coefficient of variation.
11. **“Daily Discharge”** means the discharge of a pollutant measured during a calendar day or any 24-hour period that reasonably represents the calendar day for purposes of sampling.
 - A. **Mass Calculations:** For pollutants with limitations expressed in terms of mass, the “daily discharge” is calculated as the total mass of pollutant discharged over the sampling day.
 - B. **Concentration Calculations:** For pollutants with limitations expressed in other units of measurement, the “daily discharge” is calculated as the average measurement of the pollutant over the day.
12. **“Daily Maximum”** discharge limitation means the highest allowable “daily discharge” during the calendar month.

13. **“Director”** means the Director of the Division of Environmental Quality.
14. **“Dissolved oxygen limit”** shall be defined as follows:
 - A. When limited in the permit as a minimum monthly average, shall mean the lowest acceptable monthly average value, determined by averaging all samples taken during the calendar month.
 - B. When limited in the permit as an instantaneous minimum value, shall mean that no value measured during the reporting period may fall below the stated value.
15. **“Division”** means the Division of Environmental Quality (**DEQ**).
16. **“*E. coli*”** a sample consists of one effluent grab portion collected during a 24-hour period at peak loads. For *E. coli*, report the Daily Maximum as the highest “daily discharge” during the calendar month and the Monthly Average as the geometric mean of all “daily discharges” within a calendar month, in colonies per 100 ml.
17. **“Fecal Coliform Bacteria (FCB)”** a sample consists of one effluent grab portion collected during a 24-hour period at peak loads. For FCB, report the Daily Maximum as the highest “daily discharge” during the calendar month and the Monthly Average as the geometric mean of all “daily discharges” within a calendar month, in colonies per 100 ml.
18. **“Grab sample”** means an individual sample collected in less than 15 minutes in conjunction with an instantaneous flow measurement.
19. **“Industrial User”** means a nondomestic discharger, as identified in 40 C.F.R. Part 403, introducing pollutants to a publicly owned treatment works (POTW).
20. **“Instantaneous flow measurement”** means the flow measured during the minimum time required for the flow-measuring device or method to produce a result in that instance. To the extent practical, instantaneous flow measurements coincide with the collection of any grab samples required for the same sampling period so that together the samples and flow are representative of the discharge during that sampling period.
21. **“Instantaneous Maximum”** when limited in the permit as an instantaneous maximum value, shall mean that no value measured during the reporting period may fall above the stated value.
22. **“Instantaneous Minimum”** an instantaneous minimum value, shall mean that no value measured during the reporting period may fall below the stated value.
23. **“Monitoring and Reporting”**

When a permit becomes effective, monitoring requirements are of the immediate period of the permit effective date. Where the monitoring requirement for an effluent characteristic is monthly or more frequently, the Discharge Monitoring Report (DMR) shall be submitted by the 25th of the month following the sampling. Where the monitoring requirement for an effluent characteristic is Quarterly, Semi-Annual, Annual, or Yearly, the DMR shall be submitted by the 25th of the month following the monitoring period end date.

 - A. **MONTHLY:**

is defined as a calendar month or any portion of a calendar month for monitoring requirement frequency of once/month or more frequently.
 - B. **BI-MONTHLY:**

is defined as two (2) calendar months or any portion of 2 calendar months for monitoring requirement frequency of once/2 months or more frequently.
 - C. **QUARTERLY:**
 1. is defined as a **fixed calendar quarter** or any part of the fixed calendar quarter for a non-seasonal effluent characteristic with a measurement frequency of once/quarter. Fixed calendar quarters are: January through March, April through June, July through September, and October through December.

2. is defined as a **fixed three month period** (or any part of the fixed three month period) of or dependent upon the seasons specified in the permit for a seasonal effluent characteristic with a monitoring requirement frequency of once/quarter that does not coincide with the fixed calendar quarter. Seasonal calendar quarters are: May through July, August through October, November through January, and February through April.

D. SEMI-ANNUAL:

is defined as the fixed time periods January through June, and July through December (or any portion thereof) for an effluent characteristic with a measurement frequency of once/6 months.

E. ANNUAL or YEARLY:

is defined as a fixed calendar year or any portion of the fixed calendar year for an effluent characteristic or parameter with a measurement frequency of once/year. A calendar year is January through December, or any portion thereof.

24. **“Monthly Average”** means the highest allowable average of “daily discharges” over a calendar month, calculated as the sum of all “daily discharges” measured during a calendar month divided by the number of “daily discharges” measured during that month. For Fecal Coliform Bacteria (FCB) or *E. coli*, report the Monthly Average as the geometric mean of all “daily discharges” within a calendar month.
25. **“National Pollutant Discharge Elimination System (NPDES)”** means the national program for issuing, modifying, revoking and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements under Sections 307, 402, 318, and 405 of the Clean Water Act.
26. **“NOEC”** means No Observed Effect Concentration.
27. **“PMSD”** means Percent Minimum Significant Difference.
28. **“POTW”** means Publicly Owned Treatment Works.
29. **“Reduction of CBOD₅/BOD₅ and TSS in mg/l Formula”**
$$[(\text{Influent} - \text{Effluent}) / \text{Influent}] \times 100$$
30. **“Severe property damage”** means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in products.
31. **“Sewage sludge”** means the solids, residues, and precipitate separated from or created in sewage by the unit processes at a POTW. Sewage as used in this definition means any wastes, including wastes from humans, households, commercial establishments, industries, and stormwater runoff that are discharged to or otherwise enter a POTW.
32. **“Treatment works”** means any devices and systems used in storage, treatment, recycling, and reclamation of municipal sewage and industrial wastes, of a liquid nature to implement section 201 of the Act, or necessary to recycle reuse water at the most economic cost over the estimated life of the works, including intercepting sewers, sewage collection systems, pumping, power and other equipment, and alterations thereof; elements essential to provide a reliable recycled supply such as standby treatment units and clear well facilities, and any works, including site acquisition of the land that will be an integral part of the treatment process or is used for ultimate disposal of residues resulting from such treatment.
33. **Units of Measure:**
 - “MGD”** shall mean million gallons per day.
 - “mg/l”** shall mean milligrams per liter or parts per million (ppm).
 - “µg/l”** shall mean micrograms per liter or parts per billion (ppb).

“cfs” shall mean cubic feet per second.

“ppm” shall mean parts per million.

“s.u.” shall mean standard units.

34. **“Upset”** means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the permittee. Any upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, lack of preventive maintenance, or careless, or improper operations.
35. **“Visible sheen”** means the presence of a film or sheen upon or a discoloration of the surface of the discharge. A sheen can also be from a thin glistening layer of oil on the surface of the discharge.
36. **“Week”** means a calendar week, consisting of the 7-day period of Sunday through Saturday.
37. **“Weekday”** means Monday – Friday.

Fact Sheet

This Fact Sheet is for information and justification of the permit requirements only. Please note that it is not enforceable. This permitting decision is for the renewal of discharge Permit Number AR0022021 with Arkansas Department of Energy and Environment – Division of Environmental Quality (DEQ) Arkansas Facility Identification Number (AFIN) 54-00086 to discharge to Waters of the State.

1. PERMITTING AUTHORITY

The issuing office is:

Division of Environmental Quality
5301 Northshore Drive
North Little Rock, Arkansas 72118-5317

2. APPLICANT

The applicant's mailing address is:

City of Helena-West Helena
West Helena Water Utilities
92 Plaza Street
West Helena, AR 72390

The facility address is:

City of Helena-West Helena
West Helena Water Utilities
Southwest of West Helena off Old Little Rock Road
West Helena, AR 72390

3. PREPARED BY

The permit was prepared by:

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4. PERMIT ACTIVITY

Previous Permit Effective Date:	February 1, 2019
Previous Permit Expiration Date:	January 31, 2024

The permittee submitted a permit renewal application on July 28, 2023, with all additional information received by August 7, 2023. The discharge permit is reissued for a 5-year term in accordance with regulations promulgated at 40 C.F.R. § 122.46(a).

DOCUMENT ABBREVIATIONS

In the document that follows, various abbreviations are used. They are as follows:

APC&EC - Arkansas Pollution Control and Ecology Commission

BAT - best available technology economically achievable

BCT - best conventional pollutant control technology

BMP - best management practice

BOD₅ - five-day biochemical oxygen demand

BPJ - best professional judgment

BPT - best practicable control technology currently available

CBOD₅ - carbonaceous biochemical oxygen demand

CD - critical dilution

C.F.R. - Code of Federal Regulations

cfs - cubic feet per second

COD - chemical oxygen demand

COE - United States Corp of Engineers

CPP - continuing planning process

CWA - Clean Water Act

DMR - discharge monitoring report

DO - dissolved oxygen

ELG - effluent limitation guidelines

EPA - United States Environmental Protection Agency

ESA - Endangered Species Act

FCB - fecal coliform bacteria

gpm - gallons per minute

MGD - million gallons per day

MQL - minimum quantification level

NAICS - North American Industry Classification System

NH₃-N - ammonia nitrogen

NO₃ + NO₂-N - nitrate + nitrite nitrogen

NPDES - National Pollutant Discharge Elimination System

O&G - oil and grease

Rule 2 - APC&EC Rule 2

Rule 6 - APC&EC Rule 6

Rule 8 - APC&EC Rule 8

Rule 9 - APC&EC Rule 9

RP - reasonable potential

SIC - standard industrial classification

SSO - sanitary sewer overflow

TDS - total dissolved solids

TMDL - total maximum daily load

TP - total phosphorus

TRC - total residual chlorine
TSS - total suspended solids
UAA - use attainability analysis
USF&WS - United States Fish and Wildlife Service
USGS - United States Geological Survey
WET - whole effluent toxicity
WQMP - water quality management plan
WQS - Water Quality standards
WWTP - wastewater treatment plant

Compliance and Enforcement History:

The compliance and enforcement history for this facility can be reviewed by using the following web links:

https://www.adeg.state.ar.us/downloads/WebDatabases/PermitsOnline/NPDES/PermitInformation/AR0022021_Enforcement%20compliance%20review_20231010.pdf

5. SIGNIFICANT CHANGES FROM THE PREVIOUSLY ISSUED PERMIT

The permittee is responsible for carefully reading the permit in detail and becoming familiar with all of the changes therein:

1. The permittee mailing address and driving directions have been removed from the permit cover page.
2. The Twenty-four Hour Report condition in Part III.D.6 has been revised.
3. The Changes in Discharge of Toxic Substances for Industrial Dischargers condition in Part III.D.8 has been revised.
4. Sanitary Sewer Overflow (SSO) reporting requirements in Part II were updated.
5. Whole Effluent Toxicity (WET) conditions in Part II were updated.
6. Part II.5 was revised to require records of weekly lagoon freeboard measurements to be submitted with each monthly DMR.

6. RECEIVING STREAM SEGMENT AND DISCHARGE LOCATION

The outfall is located at the following coordinates based on the previous permit and application, and confirmed with Google Earth using WGS84:

Latitude: 34° 29' 53" N; Longitude: 90° 35' 30" W

The receiving waters named:

Mississippi River in Segment 6B of the Mississippi River Basin. The receiving stream with Assessment Unit AR_08020100_002 is a Water of the State classified for primary and secondary contact recreation, raw water source for domestic (public and private), industrial, and agricultural water supplies; propagation of desirable species of fish and other aquatic life; and other compatible uses.

7. 303(d) LIST, TOTAL MAXIMUM DAILY LOADS, ENDANGERED SPECIES, AND ANTI-DEGRADATION CONSIDERATIONS

A. 303(d) List

The receiving stream is not listed on the 2018 303(d) list. Therefore no permit action is needed.

B. Applicable Total Maximum Daily Load (TMDL) Reports

There are no applicable TMDLs for the receiving stream.

C. Endangered Species

No comments on the application were received from the USF&WS.

D. Anti-Degradation

The limitations and requirements set forth in this permit for discharge into waters of the State are consistent with the Anti-degradation Policy and all other applicable water quality standards found in APC&EC Rule 2.

8. OUTFALL, TREATMENT PROCESS DESCRIPTION, AND FACILITY CONSTRUCTION

The following is a description of the facility described in the application:

A. Design Flow: 1.2 MGD

B. Type of Treatment: five detention lagoons in series

C. Discharge Description: treated municipal wastewater

D. Facility Status: This facility is classified as a Major municipal since the design flow of the facility listed above is greater than 1.0 MGD.

E. Facility Construction: This permit does not authorize or approve the construction or modification of any part of the treatment system or facilities. Approval for such construction must be by permit issued under Rule 6.202.

9. ACTIVITY

Under the Standard Industrial Classification (SIC) code of 4952 or North American Industry Classification System (NAICS) code of 221320, the applicant's activities are the operation of a sewage treatment plant.

10. INDUSTRIAL WASTEWATER CONTRIBUTIONS

Currently, it does not appear the permittee receives process wastewater from any significant industrial users as defined by 40 C.F.R. § 403.3(v). In accordance with 40 C.F.R. §§ 403.5(a)(1) and (b) and General and Specific Pretreatment Prohibitions, reporting requirements are deemed appropriate at this time.

11. SEWAGE SLUDGE PRACTICES

Sludge accumulates in the lagoons. The lagoons are approximately 26 years old. No records of sludge removal exists. The sludge depth in each lagoon was measured in November 2013. The average sludge depth across 20 sample locations was approximately 5 inches at that time. Based on the consistent compliance with CBOD5 and TSS permit limits and the large size of the lagoon system, the performance of the treatment lagoons does not appear to be affected by any sludge buildup at this time. Any change to the sludge disposal method shall be in accordance with Part III.B.6 of the permit. The results of the 2013 sludge depth survey can be viewed at the following link:

https://www.adeq.state.ar.us/downloads/WebDatabases/PermitsOnline/NPDES/PermitInformation/AR0022021_Sludge%20Depth%20Survey_20131130.pdf

12. DEVELOPMENT AND BASIS FOR PERMIT CONDITIONS

The Division of Environmental Quality has determined to issue a permit for the discharge described in the application. Permit requirements are based on federal regulations (40 C.F.R. Parts 122, 124, and Subchapter N), the National Pretreatment Regulation in 40 C.F.R. Part 403, and rules promulgated pursuant to the Arkansas Water and Air Pollution Control Act (Ark. Code Ann. § 8-4-101 et seq.). All of the information contained in the application, including all of the submitted effluent testing data, was reviewed to determine the need for effluent limits and other permit requirements.

The following is an explanation of the derivation of the conditions of the permit and the reasons for them or, in the case of notices of intent to deny or terminate, reasons suggesting the decisions as required under 40 C.F.R. § 124.7.

Technology-Based Versus Water Quality-Based Effluent Limitations and Conditions

Following regulations promulgated at 40 C.F.R. § 122.44, the permit limits are based on either technology-based effluent limits pursuant to 40 C.F.R. § 122.44(a) or on State water quality standards and requirements pursuant to 40 C.F.R. § 122.44(d), whichever are more stringent as follows:

Parameter	Water Quality-Based		Technology-Based		Previous Permit		Permit Limit	
	Monthly Avg. mg/l	7-Day Avg. mg/l	Monthly Avg. mg/l	7-Day Avg. mg/l	Monthly Avg. mg/l	7-Day Avg. mg/l	Monthly Avg. mg/l	7-Day Avg. mg/l
CBOD ₅ (Year-round)	>25.0 ¹	>37.5	25	40	25.0	40.0	25	40
TSS ⁴ (Year-round)	N/A	N/A	90 ⁴	135 ⁴	90.0	135.0	90.0	135
NH ₃ -N (Year-round)	>15.0 ¹	>22.5	N/A	N/A	15.0	22.5	15.0	22.5
DO (Year-round)	<2.0 (Inst. Min.) ¹		N/A		2.0 (Inst. Min.)		2.0 (Inst. Min.)	
FCB (col/100 ml)								
(May – September)	200	400	N/A	N/A	200	400	200	400
(October – April)	1000	2000	N/A	N/A	1000	2000	1000	2000
TP	N/A	N/A	Report	Report	Report	Report	Report	Report
NO ₃ + NO ₂ - N	N/A	N/A	Report	Report	Report	Report	Report	Report
pH	Not Determined ²		6.0-10.5 s.u. ³		6.0-10.5 s.u.		6.0-10.5 s.u.	

¹ The permit limits for CBOD₅, NH₃-N, and DO were modeled in a water quality model dated August 30, 1986, to verify that technology-based limits were in compliance with water quality standards, but the specific water quality-based limit values were not determined due to the large flow of the receiving stream relative to the discharge flow of the facility.

² Specific water quality-based limit range for pH was not determined due to the large flow of the receiving stream relative to the discharge flow of the facility.

³ Expanded pH range is continued from the previous permit. 40 C.F.R. § 133.102(c) allows for an expansion of the pH limit range if the POTW demonstrates that (1) inorganic chemicals are not added to the waste stream as part of the treatment process; and (2) contributions from industrial sources do not cause the pH of the effluent to be less than 6.0 or greater than 9.0. The facility submitted a letter dated August 2, 2023, which certifies the above conditions apply to this facility. Therefore, the expanded pH limit range from the previous permit is being continued in this permit. Rule 2.504 states that “pH between 6.0 and 9.0 standard units are the applicable standards for streams. As a result of waste discharges, the pH of water in streams or lakes must not fluctuate in excess of 1.0 unit over a period of 24 hours.” Due to the large size of the receiving stream relative to the discharge, and the available pH data in the receiving stream having an average value of 7.5 standard units, the discharge of this facility at the expanded pH range should not cause exceedance of the allowable pH water quality standards.

This is demonstrated in a spreadsheet which calculates the resulting pH of a mixture of two flow streams. This evaluation can be viewed at the following link:

https://www.adeg.state.ar.us/downloads/WebDatabases/PermitsOnline/NPDES/PermitInformation/AR0022021_pH%20calculations_20231002.pdf

4

TSS limits are based on alternate TSS limitations for Publicly Owned Treatment Works (POTW) in Arkansas, which were published in the Federal Register on September 20, 1984. These alternate TSS limitations are applicable to POTWs where waste stabilization ponds are the principal process for secondary treatment, and operational data indicates that the equivalent to secondary treatment standards for TSS cannot be achieved. The effluent TSS data for this facility from November 2019 to July 2023, was evaluated to determine the TSS concentrations consistently achieved by the facility. This data was used to confirm that the facility is eligible for these alternate TSS limitations as follows:

Secondary Treatment Standards (40 C.F.R. § 133.102(a) and (b)):

A. The first criterion that must be satisfied to qualify for the equivalent to secondary standards is demonstrating that the TSS effluent concentrations consistently achievable through proper operation and maintenance of the treatment works exceed the secondary treatment standards set forth in 40 C.F.R. § 133.102(a) and (b). The regulations at 40 C.F.R. § 133.101(f) define “effluent concentrations consistently achievable through proper operation and maintenance” as:

(f)(1): For a given pollutant parameter, the 95th percentile value for the 30-day average effluent quality achieved by a treatment works in a period of at least 2 years, excluding values attributable to upsets, bypasses, operational errors, or other unusual conditions.

(f)(2): A 7-day average value equal to 1.5 times the value derived under paragraph (f)(1).

B. Principal Treatment Process: The second criterion that a facility must meet to be eligible for equivalent to secondary standards is that its principal treatment process must be a trickling filter or waste stabilization pond system.

C. Provides Significant Biological Treatment: The third criterion for applying equivalent to secondary standards is that the treatment works provides significant biological treatment of municipal wastewater. The regulations at 40 C.F.R. § 133.101(k) define significant biological treatment as using an aerobic or anaerobic biological treatment process in a treatment works to consistently achieve a 30-day average of at least 65 percent removal of BOD₅.

Evaluation of Criterion A

Based on the TSS data reported from November 2019 to July 2023, the facility has not demonstrated the ability to meet Secondary Treatment Standards in 40 C.F.R. § 133.102. The 95th percentile value of the monthly average TSS data was calculated to be 56 mg/l. The 7-day average value was calculated to be 84 mg/l (1.5 times the monthly average value). Neither of these values demonstrate the ability to meet Secondary Treatment Standards (30/45 mg/l), nor Equivalent to Secondary Standards (45/65 mg/l). Therefore, the limits of 90 mg/l 30-day Average and 135 mg/l 7-day Average will be continued from the previous permit as allowed

under 40 C.F.R. § 133.103(c). The facility will be evaluated with each renewal application to determine if adjustments need to be made to the Total Suspended Solids (TSS) requirements. The TSS data used for this evaluation can be found with the DMR data at the following weblink:

https://www.adeg.state.ar.us/downloads/WebDatabases/PermitsOnline/NPDES/PermitInformation/AR0022021_TSS%20data_20231004.pdf

Evaluation of Criterion B

The principal treatment process must be a trickling filter or waste stabilization pond system. This facility operates a waste stabilization pond system (5-cell lagoon system). The lagoon system is the principal treatment process at this facility, therefore it meets this criterion.

Evaluation of Criterion C

The waste stabilization pond system must provide significant biological treatment of the wastewater. Significant biological treatment is defined as a stabilization pond system, or trickling filter system, that consistently achieves a 30-day average of at least 85 percent removal of BOD₅ or CBOD₅. Since the lagoon system is the only biological treatment unit(s) at this facility, and the permit requires at least 85% removal efficiency of CBOD₅, the facility meets this criterion.

A. Justification for Limitations and Conditions of the Final Permit

Parameter	Water Quality or Technology	Justification
CBOD ₅	Technology	40 C.F.R. § 133.102(a), 40 C.F.R. § 122.44(l), and previous permit
TSS	Technology	40 C.F.R. § 133.105(d), 40 C.F.R. § 122.44(l), and previous permit
NH ₃ -N	Water Quality	Water Quality Model dated August 30, 1986 (and reviewed October 4, 2023), CWA § 402(o), and previous permit
DO	Water Quality	Rule 2.505, Water Quality Model dated August 30, 1986 (and reviewed October 4, 2023), CWA § 402(o), and previous permit
FCB	Water Quality	Rule 2.507, CWA § 402(o), and previous permit
TP*	Technology	CPP (Appendix D, page D-9), 40 C.F.R. § 122.44(l), and previous permit
NO ₃ + NO ₂ – N*	Technology	CPP (Appendix D, page D-9), 40 C.F.R. § 122.44(l), and previous permit
pH	Technology	40 C.F.R. § 133.102(c), 40 C.F.R. § 122.44(l), and previous permit

*The existing statewide, ambient, water quality monitoring network provides in-stream nutrient concentration and loading data based on monitored flow. In order to establish a database of point source loadings of nutrients to waters of the state, major municipal facilities will include nutrient monitoring for Nitrite + Nitrate – Nitrogen and Total

Phosphorus based on the Nutrient Control Implementation Plan in Appendix D of CPP (Page D-9).

No new information was received to warrant adding, removing, or revising any limitations in the permit. Therefore, the limitations in the permit are consistent with the limitations in the previous permit.

B. Anti-backsliding

The permit is consistent with the requirements to meet Anti-backsliding provisions of the Clean Water Act (CWA), Section 402(o) [40 C.F.R. § 122.44(l)]. The final effluent limitations for reissuance permits must be as stringent as those in the previous permit, unless the less stringent limitations can be justified using exceptions listed in CWA § 402(o)(2), CWA § 303(d)(4), or 40 C.F.R. § 122.44(l)(2)(i).

The permit meets or exceeds the requirements of the previous permit.

C. Limits Calculations

1. Mass Limits:

In accordance with 40 C.F.R. § 122.45(f)(1), all pollutants limited in permits shall have limitations expressed in terms of mass if feasible. 40 C.F.R. § 122.45(f)(2) allows for pollutants which are limited in terms of mass to also be limited in terms of other units of measurement.

The calculation of the loadings (lbs per day) uses a design flow of 1.2 MGD and the following equation:

$$\text{Mass (lbs/day)} = \text{Concentration (mg/l)} \times \text{Flow (MGD)} \times 8.34$$

2. 7-Day Average Limits:

The 7-day average limits for NH₃-N and TSS are based on Section 5.4.2 of the Technical Support Document for Water Quality-based Toxics Control:

$$\text{7-day average limits} = \text{monthly average limits} \times 1.5$$

The 7-day average limit for CBOD₅ is based on 40 C.F.R. § 133.102(a)(4)(ii).

The 7-Day average limits for FCB are based on Rules 2.507.

D. 208 Plan (Water Quality Management Plan)

The 208 Plan, developed by the DEQ under provisions of Section 208 of the federal Clean Water Act, is a comprehensive program to work toward achieving federal water goals in Arkansas. The initial 208 Plan, adopted in 1979, provides for annual updates, but can be revised more often if necessary. There are no changes to the 208 Plan occurring with this permit renewal.

E. Priority Pollutant Scan (PPS)

DEQ has reviewed and evaluated the effluent in accordance with the potential toxicity of each analyzed pollutant using the procedures outlined in the Continuing Planning Process (CPP).

The concentration of each pollutant after mixing with the receiving stream was compared to the applicable water quality standards as established in the Arkansas Water Quality Standards (AWQS), Rule 2 (Rule 2.508) and criteria obtained from the “Quality Criteria for Water, 1986 (Gold Book).”

Under Federal Regulation 40 C.F.R. § 122.44(d), as adopted by Rule 6, if a discharge poses the reasonable potential to cause or contribute to an exceedance above a water quality standard, the permit must contain an effluent limitation for that pollutant. Effluent limitations for the toxicants listed below have been derived in a manner consistent with the Technical Support Document (TSD) for Water Quality-based Toxics Control (EPA, March 1991), the CPP, and 40 C.F.R. § 122.45(c).

The following items were used in calculations:

Parameter	Value	Source
Discharge Flow = Q	1.2 MGD = 1.86 cfs	Application
critical flow, 7Q10	120,000 cfs	USGS SIR 83-4063, Station 07047970
LTA Background Flow	360,000 cfs	TSD for WQ-based Toxics Control, p. 88
TSS	8 mg/l	CPP, Attachment V
Hardness as CaCO ₃	81 mg/l	CPP, Attachment V
C _b , Upstream Concentration	0 mg/l	Assumed zero since no data found for USGS 07047970 since 1974.
Q _b background flow, Mixing zone flow for chronic toxicity	0.25 of 7Q10 (7Q10 > 100 cfs)	Rule 2.508 and CPP-Appendix D
Q _b background flow, ZID flow for acute toxicity	0.06 of 7Q10 (7Q10 > 100cfs)	Rule 2.508 and CPP-Appendix D

The following pollutants were reported above detection levels:

Pollutant	Concentration Reported ¹ , µg/l	MQL, µg/l
Arsenic	8.48, 8.52, 8.55	0.5
Chromium +6	ND, ND, 19	10
Copper	0.89, 0.52, 0.735	0.5
Nickel	1.07, 0.897, 0.917	0.5

¹ Values reported on 3 Priority Pollutant Scans submitted with application.

Instream Waste Concentrations (IWCs) were calculated in the manner described in Appendix D of the CPP and compared to the applicable Criteria. The following tables summarize the results of the analysis. The complete evaluation can be viewed on the Division's website at the following address:

https://www.adeq.state.ar.us/downloads/WebDatabases/PermitsOnline/NPDES/PermitInformation/AR0022021_PPS%20evaluation_20231009.pdf

1. Aquatic Toxicity Evaluation

a. Acute Criteria Evaluation

Pollutant	Concentration Reported ³ (C _e) µg/l	C _e × 2.13 ¹	Instream Waste Concentration (IWC)	Criteria ²	Reasonable Potential (Yes/No)
			Acute, µg/l	Acute, µg/l	
Arsenic	8.52	18.15	0.00468	No state criteria	No
Chromium +6	7.80	16.61	0.00428	15.71	No
Copper	0.70	1.49	0.00038	38.87	No
Nickel	0.96	2.04	0.00053	2,603.30	No

¹ Statistical ratio used to estimate the 95th percentile using a single effluent concentration or the geometric mean of a dataset.

² Criteria are from Rule 2.508 unless otherwise specified.

³ Geometric mean of 3 reported values. Non-detect values were set at one-half the MQL for purposes of geometric mean calculation.

b. Chronic Criteria Evaluation

Pollutant	Concentration Reported ³ (C _e) µg/l	C _e × 2.13 ¹	Instream Waste Concentration (IWC)	Criteria ²	Reasonable Potential (Yes/No)
			Chronic, µg/l	Chronic, µg/l	
Arsenic	8.52	18.15	0.00112	No state criteria	No
Chromium +6	7.80	16.61	0.00103	10.58	No
Copper	0.70	1.49	0.00009	26.41	No
Nickel	0.96	2.04	0.00013	289.12	No

¹ Statistical ratio used to estimate the 95th percentile using a single effluent concentration or the geometric mean of a dataset.

² Criteria are from Rule 2.508 unless otherwise specified.

³ Geometric mean of 3 reported values. Non-detect values were set at one-half the MQL for purposes of geometric mean calculation.

2. Human Health (Bioaccumulation) Evaluation

Pollutant	Concentration Reported ⁴ (C _e) μg/l	C _e × 2.13 ¹	Instream Waste Concentration (IWC)	Criteria ²	Reasonable Potential (Yes/No)
Arsenic	8.52	18.15	0.00009	1.4	No
Chromium +6	7.80	16.61	0.00009	100 ³	No
Copper	0.70	1.49	0.00001	13,000	No
Nickel	0.96	2.04	0.00001	46,000	No

¹ Statistical ratio used to estimate the 95th percentile using a single effluent concentration or the geometric mean of a dataset.

² Unless otherwise specified, criteria are adapted from [“National Recommended Water Quality Criteria – Human Health Criteria Table,” EPA](#). The respective WQC from the noted reference are Consumption of Organism Only values. The values from the reference are for a lifetime risk factor of 10⁻⁶. These values have been multiplied by 10 to correspond to human health criteria lifetime risk factor of 10⁻⁵ as stated in Rule 2.508.

³ Maximum Contaminant Level (MCL) specified in the National Primary Drinking Water Regulations.

⁴ Geometric mean of 3 reported values. Non-detect values were set at one-half the MQL for purposes of geometric mean calculation.

DEQ has determined from the submitted information that the discharge does not pose the reasonable potential to cause or contribute to an exceedance above a listed Criteria.

13. WHOLE EFFLUENT TOXICITY

Section 101(a)(3) of the Clean Water Act states that “...it is the national policy that the discharge of toxic pollutants in toxic amounts be prohibited.” In addition, DEQ is required under 40 C.F.R. § 122.44(d)(1), adopted by reference in Rule 6, to include conditions as necessary to achieve water quality standards as established under Section 303 of the Clean Water Act. Arkansas has established a narrative criteria which states “toxic materials shall not be present in receiving waters in such quantities as to be toxic to human, animal, plant or aquatic life or to interfere with the normal propagation, growth and survival of aquatic biota.”

Whole effluent toxicity (WET) testing is the most direct measure of potential toxicity which incorporates the effects of synergism of effluent components and receiving stream water quality characteristics. It is the national policy of EPA to use bioassays as a measure of toxicity to allow evaluation of the effects of a discharge upon a receiving water (49 Federal Register 9016-9019, March 9, 1984). EPA Region 6 and the State of Arkansas are now implementing the Post Third Round Policy and Strategy established on September 9, 1992.

Whole effluent toxicity testing of the effluent is thereby required as a condition of this permit to assess potential toxicity. The whole effluent toxicity testing procedures stipulated as a condition of this permit are as follows:

TOXICITY TESTS

FREQUENCY

48 hour Acute WET

Once/quarter

Requirements for measurement frequency are based on the CPP.

Since 7Q10 is greater than 100 cfs (ft³/sec) and dilution ratio (DR) is greater than 100:1, acute WET testing requirements will be included in the permit.

The calculations for dilution used for the acute WET testing are as follows:

$$\text{Critical Dilution (CD)} = (Q_d / (Q_d + Q_b)) \times 100$$

$$Q_d = \text{Design Flow} = 1.2 \text{ MGD} = 1.86 \text{ cfs}$$

$$7Q_{10} = 120,000 \text{ cfs}$$

$$Q_b = \text{Background flow} = 0.1 \times 0.25 \times 7Q_{10} = 3,000 \text{ cfs}$$

$$CD = ((1.86) / (1.86 + 3000)) \times 100 = 0.06\% \text{ (use 1.0\%)}$$

$$DR = (7Q_{10} + Q_d) / Q_d = (120,000 + 1.86) / 1.86 = 64,517 > 100:1$$

Toxicity tests shall be performed in accordance with protocols described in “Methods for Measuring the Acute Toxicity of Effluent to Freshwater and Marine Organisms,” EPA/600/4-90/027. A minimum of five effluent dilutions in addition to an appropriate control (0%) are to be used in the toxicity tests. These additional effluent concentrations are 0.4%, 0.6%, 0.8%, 1.0%, and 1.3% (See the CPP). The low-flow effluent concentration (critical dilution) is defined as 1.0% effluent. The requirement for acute WET tests is based on the magnitude of the facility’s discharge with respect to receiving stream flow. The stipulated test species *Daphnia pulex* and the Fathead minnow (*Pimephales promelas*) are representative of organisms indigenous to the geographic area of the facility; the use of these is consistent with the requirements of the State water quality standards. The WET testing frequency has been established to provide data representative of the toxic potential of the facility’s discharge, in accordance with the regulations promulgated at 40 C.F.R. § 122.48.

Results of all dilutions as well as the associated chemical monitoring of pH, temperature, hardness, dissolved oxygen, conductivity, and alkalinity shall be reported according to EPA-821-R-02-012, October 2002, and shall be submitted as an attachment to the Discharge Monitoring Report (DMR).

This permit may be reopened to require further WET testing studies, Toxicity Reduction Evaluation (TRE) and/or effluent limits if WET testing data submitted to the Division shows toxicity in the permittee’s discharge. Modification or revocation of this permit is subject to the provisions of 40 C.F.R. § 122.62, as adopted by reference in APC&EC Rule 6. Increased or intensified toxicity testing may also be required in accordance with Section 308 of the Clean Water Act and Section 8-4-201 of the Arkansas Water and Air Pollution Control Act (Act 472 of 1949, as amended).

Administrative Records

The following information summarizes toxicity tests submitted by the permittee during the term of the current permit at outfall **001**:

Permit Number:	AR0022021	AFIN:	54-00086	Outfall Number:	001
Date of Review:	10/2/2023	Reviewer:	N. McKenna, M. Barnett		
Facility Name:	West Helena Water Utilities				
Previous Dilution series:	0.4, 0.6, 0.8, 1.0, 1.3	Proposed Dilution Series:	0.4, 0.6, 0.8, 1.0, 1.3		
Previous Critical Dilution:	1.00%	Proposed Critical Dilution:	1		
Previous TRE activities:	None				
Frequency recommendation by species					
<i>Pimephales promelas</i> (Fathead minnow):	once per quarter				
<i>Daphnia pulex</i> (water flea):	once per quarter				
TEST DATA SUMMARY					
	Vertebrate		Invertebrate		
TEST DATE	Lethal		Lethal		
	NOEC		NOEC		
12/31/2018	1.3		1.3		
3/31/2019	1.3		1.3		
6/30/2019	1.3		1.3		
9/30/2019	1.3		1.3		
12/31/2019	1.3		1.3		
3/31/2020	1.3		1.3		
6/30/2020	1.3		1.3		
12/31/2020	1.3		1.3		
3/31/2021	1.3		1.3		
6/30/2021	1.3		1.3		
3/31/2023	1.3		1.3		
Failures are noted in BOLD					
REASONABLE POTENTIAL CALCULATIONS					
	Vertebrate Lethal		Invertebrate Lethal		
Min NOEC Observed	1.3		1.3		
TU at Min Observed	76.92		76.92		
Count	11		11		
Failure Count	0		0		
Mean	76.923		76.923		
Std. Dev.	0.000		0.000		
CV	0		0		
RPMF	0		0		
Reasonable Potential	0.000		0.000		
100/Critical dilution	100.000		100.000		
Does Reasonable Potential Exist	No		No		
PERMIT ACTION					
<i>P. promelas</i> lethal - monitoring					
<i>D. pulex</i> lethal - monitoring					

14. STORMWATER REQUIREMENTS

The federal regulations at 40 C.F.R. § 122.26(b)(14)(ix) require major municipal dischargers to have NPDES permit coverage for stormwater discharges from the facility. These requirements include the development and implementation of a Stormwater Pollution Prevention Plan (SWPPP) to control the quality of stormwater discharges from the facility. In lieu of the development of a SWPPP, the facility may obtain a “No Exposure” Exclusion in accordance with 40 C.F.R. § 122.26(g) if several conditions can be certified. This facility was issued a “No Exposure” Exclusion under NPDES Tracking number ARR000613.

15. SAMPLE TYPE AND FREQUENCY

Regulations require permits to establish monitoring requirements to yield data representative of the monitored activity [40 C.F.R. § 122.48(b)] and to ensure compliance with permit limitations [40 C.F.R. § 122.44(i)(1)].

Requirements for sample type and sampling frequency have been based on the previous discharge permit. Since the previous permit monitoring frequencies are less frequent than OWQ guidance memorandum “Recommended Monitoring Frequencies and Sample Types for NPDES Permits,” July 31, 2023, a review of the DMR data for the past 24 reported months was performed to determine the eligible frequency reductions recommended by “OWQ Monitoring Frequency Reduction Guidelines for NPDES Permits,” April 13, 2022. The results of this evaluation indicate that the facility is eligible for the reduced frequencies contained in the previous permit. Therefore, these reduced frequencies and sample types are being continued from the previous permit. This evaluation can be viewed using the following link:

https://www.adeq.state.ar.us/downloads/WebDatabases/PermitsOnline/NPDES/PermitInformation/AR0022021_Monitoring%20Frequency%20Reduction%20Calculations_20231009.pdf

Parameter	Previous Permit		Final Permit	
	Frequency of Sample	Sample Type	Frequency of Sample	Sample Type
Flow	once/day	continuous	once/day	continuous
CBOD ₅	once/week	composite	once/week	composite
TSS	once/week	composite	once/week	composite
NH ₃ -N	once/week	composite	once/week	composite
DO	once/week	grab	once/week	grab
FCB	once/week	grab	once/week	grab
TP	once/year	grab	once/year	grab
NO ₃ + NO ₂ - N	once/year	grab	once/year	grab
pH	once/week	grab	once/week	grab
Acute WET Testing	once/quarter	composite	once/quarter	composite

16. PERMIT COMPLIANCE SCHEDULE

A Schedule of Compliance has not been included in this permit. Compliance with all permit requirements is required on the effective date of the permit.

17. MONITORING AND REPORTING

The applicant is at all times required to monitor the discharge on a regular basis and report the results monthly. The monitoring results will be available to the public.

18. SOURCES

The following sources were used to write the permit:

- A. Application No. AR0022021 received July 28, 2023, with all additional information received by August 7, 2023.
- B. Arkansas Water Quality Management Plan (WQMP).
- C. APC&EC Rule 2.
- D. APC&EC Rule 3.
- E. APC&EC Rule 6, which incorporates by reference certain federal regulations included in Title 40 of the Code of Federal Regulations at Rule 6.104.
- F. 40 C.F.R. Parts 122, 125, 133, and 403.
- G. Discharge permit file AR0022021.
- H. Discharge Monitoring Reports (DMRs).
- I. “2018 Integrated Water Quality Monitoring and Assessment Report,” DEQ.
- J. “2018 List of Impaired Waterbodies (303(d) List),” DEQ, May 2020.
- K. “Identification and Classification of Perennial Streams of Arkansas,” Arkansas Geological Commission (USGS SIR 83-4063).
- L. Continuing Planning Process (CPP).
- M. “OWQ Guidelines for Decimal Places and Rounding Conventions in NPDES Permits” documented in a June 12, 2020 Interoffice Memorandum.
- N. OWQ guidance memorandum “Recommended Monitoring Frequencies and Sample Types for NPDES Permits,” July 31, 2023.
- O. “OWQ Monitoring Frequency Reduction Guidelines for NPDES Permits,” documented in a April 13, 2022 Interoffice Memorandum.
- P. Technical Support Document for Water Quality-based Toxic Control.
- Q. [Inspection Report dated March 22, 2022.](#)
- R. [Enforcement Review Memo dated October 10, 2023.](#)
- S. [Planning Review Memo dated October 4, 2023.](#)
- T. [Operator License Class Spreadsheet dated October 9, 2023.](#)
- U. [Water Quality Model dated August 30, 1986 \(and reviewed October 9, 2023\).](#)

19. PUBLIC NOTICE

The public notice of the draft permit was published for public comment on July 14, 2024. The last day of the comment period was thirty (30) days after the publication date. No public comments were received on the draft permit.

Copies of the draft permit and public notice were sent via email to the Corps of Engineers, the Regional Director of the U.S. Fish and Wildlife Service, the Department of Parks, Heritage, and Tourism, the EPA, and the Arkansas Department of Health.

20. **PERMIT FEE**

In accordance with Rule 9.403(B), the annual fee for the permit is calculated from the Design Flow (Q, in MGD) as follows:

$$\text{Fee} = \$5,000 + (900 \times (Q-1)) = \$5,000 + (900 \times (1.2-1)) = \$ 5,180$$

This facility is billed under Fee Code M.

21. **POINT OF CONTACT**

For additional information, contact:

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